

- 1 FINANCE AND ADMINISTRATION CABINET
- 2 Department of Revenue
- 3 (Amendment)
- 4 103 KAR 16:270. Apportionment; receipts[sales] factor
- 5 RELATES TO: KRS 141.120, 141.040[(5)(b)1], 141.206
- 6 STATUTORY AUTHORITY: KRS 131.130, 141.018, 141.120[(10)(b)]
- 7 NECESSITY, FUNCTION, AND CONFORMITY: KRS 131.130(1) authorizes the
- 8 Department of Revenue to promulgate administrative regulations to administer and enforce
- 9 Kentucky's tax laws. KRS 141.120(9)[KRS 141.120(8)] requires that all apportionable[business]
- 10 income of multi-state corporations be apportioned to Kentucky by multiplying the income by a
- 11 fraction.[, the numerator of which is the property-factor plus-the payroll-factor plus a-weighted
- 12 sales-factor and the denominator of which is four (4).] KRS 141.120(11)(d)[(10)(b)] authorizes the
- cabinet to promulgate administrative regulations providing how to determine the receipts[sales]
- 14 factor used in the multi-state apportionable[business] income apportionment formula. This
- 15 administrative regulation provides guidelines for determining the receipts[sales] factor of a
- 16 multistate corporation.
- 17 Section 1. <u>Definitions. (1) "Billing address" means the location indicated in the books and</u>
- 18 records of the taxpayer as the primary mailing address relating to a customer's account as of the
- 19 time of the transaction as kept in good faith in the normal course of business and not for tax
- 20 <u>avoidance purposes.</u>
- 21 (2) "Broadcaster" means a taxpayer that is a television broadcast network, a cable program

network, or a television distribution company. The term "broadcaster" does not include a platform 1 2 distribution company. 3 (3) "Broadcast customer" means a person, corporation, partnership, limited liability company, 4 or other entity, such as an advertiser or a platform distribution company, that has a direct 5 connection or contractual relationship with the broadcaster under which revenue is derived by a 6 broadcaster. 7 (4) "Business customer" means a customer that is a business operating in any form, including 8 a sole proprietorship. Sales to a non-profit organization, to a trust, to the U.S. Government, to a 9 foreign, state or local government, or to an agency or instrumentality of that government are treated 10 as sales to a business customer and must be assigned consistent with the rules for those sales. 11 (5) "Code" means the Internal Revenue Code as defined by KRS 141.010(14). (6) "Film programming" means one or more performances, events, or productions (or 12 13 segments of performances, events, or productions) intended to be distributed for visual and auditory perception, including but not limited to news, entertainment, sporting events, plays, 14 15 stories, or other literary, commercial, educational, or artistic works. 16 (7) "Individual customer" means a customer that is not a business customer. 17 (8) "Intangible property" generally means property that is not physical or whose representation 18 by physical means is merely incidental and includes, without limitation, copyrights; patents; 19 trademarks; trade names; brand names; franchises; licenses; trade secrets; trade dress; information; 20 know-how; methods; programs; procedures; systems; formulae; processes; technical data; designs; 21 licenses; literary, musical, or artistic compositions; information; ideas; contract rights including 22 broadcast rights; agreements not to compete; goodwill and going concern value; securities; and

computer software, except as otherwise provided in this administrative regulation.

- 1 (9) "Place of order," means the physical location from which a customer places an order for a
- 2 sale other than a sale of tangible personal property from a taxpayer, resulting in a contract with the
- 3 taxpayer.
- 4 (10) "Platform distribution company" means a cable service provider, a direct broadcast
- 5 satellite system, an Internet content distributor, or any other distributor that directly charges
- 6 <u>viewers for access to any film programming.</u>
- 7 (11) "Population" means the most recent population data maintained by the U.S. Census
- 8 Bureau for the year in question as of the close of the taxable period.
- 9 (12) "Related member" is defined by KRS 141.205(g).
- 10 (13) "State where a contract of sale is principally managed by the customer," means the
- 11 primary location at which an employee or other representative of a customer serves as the primary
- 12 contact person for the taxpayer with respect to the day-to- day execution and performance of a
- 13 contract entered into by the taxpayer with the customer.
- 14 <u>Section 2. Additional Principles.</u>
- 15 (1) Year to year consistency. If the taxpayer departs from or modifies the basis for excluding
- 16 or including gross receipts in the receipts factor used in returns for prior years, the taxpayer shall
- 17 <u>disclose in the return for the current year the nature and extent of the modification.</u>
- 18 (2) State to state consistency. If the returns or reports filed by the taxpayer with all states to
- 19 which the taxpayer reports are not uniform in the inclusion or exclusion of gross receipts, the
- 20 <u>taxpayer shall disclose in its Kentucky return the nature and extent of the variance.</u>
- 21 (3) Denominator. The denominator of the receipts factor shall include the gross receipts
- 22 derived by the taxpayer from transactions and activity in the regular course of its trade or business,
- 23 except gross receipts excluded under this administrative regulation.

1 (4) Numerator. The numerator of the receipts factor shall include gross receipts attributable to this state and derived by the taxpayer from transactions and activity in the regular course of its 2 3 trade or business, except gross receipts excluded under this administrative regulation. 4 Section 3. Sales of Tangible Personal Property in This State. (1) Gross receipts from sales of 5 tangible personal property (except sales to the United States Government) are in this state if the 6 property is delivered or shipped to a purchaser within this state regardless of the f.o.b. point or 7 other conditions of sale. 8 (2) Property shall be deemed to be delivered or shipped to a purchaser within this state if the 9 recipient is located in this state, even though the property is ordered from outside this state. 10 Example. The taxpayer, with inventory in State A, sold \$100,000 of its products to a purchaser 11 having branch stores in several states, including Kentucky. The order for the purchase was placed by the purchaser's central purchasing department located in State B. \$25,000 of the purchase order 12 13 was shipped directly to purchaser's branch store in Kentucky. The branch store in Kentucky is the 14 purchaser with respect to \$25,000 of the taxpayer's sales. 15 (3) Property is delivered or shipped to a purchaser within this state if the shipment terminates in this state, even though the property is subsequently transferred by the purchaser to another state. 16 17 Example. The taxpayer makes a sale to a purchaser who maintains a central warehouse in 18 Kentucky at which all merchandise purchases are received. The purchaser reships the goods to its 19 branch stores in other states for sale. All of the taxpayer's products shipped to the purchaser's 20 warehouse in Kentucky constitute property delivered or shipped to a purchaser within Kentucky. 21 (4) The term "purchaser within this state" shall include the ultimate recipient of the property if 22 the taxpayer in this state, at the designation of the purchaser, delivers to or has the property shipped 23 to the ultimate recipient within this state.

1 Example. A taxpayer in Kentucky sold merchandise to a purchaser in State A. Taxpayer directed the manufacturer or supplier of the merchandise in State B to ship the merchandise to the 2 purchaser's customer in Kentucky pursuant to purchaser's instructions. The sale by the taxpayer is 3 4 in Kentucky. 5 (5) When property being shipped by a seller from the state of origin to a consignee in another 6 state is diverted while en route to a purchaser in this state, the sales are in this state. 7 Example. The taxpayer, a produce grower in State A, begins shipment of perishable produce 8 to the purchaser's place of business in State B. While en route, the produce is diverted to the 9 purchaser's place of business in Kentucky in which state the taxpayer is subject to tax. The sale by 10 the taxpayer is attributed to Kentucky. 11 Section 4. Sales of Tangible Personal Property to the United States Government. Gross receipts from sales of tangible personal property to the United States Government are in this state if the 12 13 property is shipped from an office, store, warehouse, factory, or other place of storage in this state. 14 For the purposes of this administrative regulation, only sales for which the United States 15 Government makes direct payment to the seller pursuant to the terms of a contract constitute sales 16 to the United States Government. Thus, sales by a subcontractor to the prime contractor, the party to the contract with the United States Government, do not constitute sales to the United States 17 18 Government. 19 Example (i). A taxpayer contracts with General Services Administration to deliver X 20 number of trucks which were paid for by the United States Government. The sale is a sale to the 21 <u>United States Government.</u> 22 Example (ii). The taxpayer, as a subcontractor to a prime contractor with the National 23 Aeronautics and Space Administration, contracts to build a component of a rocket for \$1,000,000.

- 1 The sale by the subcontractor to the prime contractor is not a sale to the United States Government.
- 2 Section 5. Sales Other Than Sales of Tangible Personal Property: General Rules. In general,
- 3 KRS 141.120(11) provides for the inclusion in the numerator of the receipts factor of gross receipts
- 4 <u>arising from transactions other than sales of tangible personal property.</u>
- 5 (1) Market-Based Sourcing. Receipts, other than receipts described in KRS 141.120(10) (from
- 6 sales of tangible personal property) are in this state within the meaning of KRS 141.120(11) if and
- 7 to the extent that the taxpayer's market for the sales is in this state. In general, the provisions in
- 8 <u>this section establish uniform rules for:</u>
- 9 (a) Determining whether and to what extent the market for a sale other than the sale of tangible
- 10 personal property is in this state;
- 11 (b) Reasonably approximating the state or states of assignment where the state or states cannot
- 12 <u>be determined</u>;
- 13 (c) Excluding receipts from the sale of intangible property from the numerator and denominator
- of the receipts factor pursuant to KRS141.120(11)(a)(4)(b)iii; excluding receipts from the
- denominator of the receipts factor, pursuant to KRS 141.120(11)(c) where the state or states of
- 16 assignment cannot be determined or reasonably approximated; or excluding receipts from the
- 17 denominator of the receipts factor, pursuant to KRS 141.120(11)(c) where the taxpayer is not
- 18 taxable in the state to which the receipts are assigned as determined under KRS 141.120(3).
- 19 (2) General Principles of Application; Contemporaneous Records. In order to satisfy the
- 20 requirements of this administrative regulation, a taxpayer's assignment of receipts from sales of
- 21 other than tangible personal property must be consistent with the following principles:
- 22 (a)1. A taxpayer shall apply the rules set forth in this administrative regulation based on
- 23 <u>objective criteria and shall consider all sources of information reasonably available to the taxpayer</u>

- 1 at the time of its tax filing including, without limitation, the taxpayer's books and records kept in
- 2 <u>the normal course of business;</u>
- 2. A taxpayer shall determine its method of assigning receipts in good faith, and apply it
- 4 consistently with respect to similar transactions and year to year; and
- 5 3. A taxpayer shall retain contemporaneous records that explain the determination and
- 6 application of its method of assigning its receipts, including its underlying assumptions, and shall
- 7 provide those records to the department upon request.
- 8 (b) This administrative regulation provides various assignment rules that apply sequentially in
- 9 <u>a hierarchy. For each sale to which a hierarchical rule applies, a taxpayer must make a reasonable</u>
- 10 effort to apply the primary rule applicable to the sale before seeking to apply the next rule in the
- 11 hierarchy (and must continue to do so with each succeeding rule in the hierarchy, where
- 12 applicable). For example, in some cases, the applicable rule first requires a taxpayer to determine
- 13 the state or states of assignment, and if the taxpayer cannot do so, the rule requires the taxpayer to
- 14 reasonably approximate the state or states. In these cases, the taxpayer must attempt to determine
- 15 the state or states of assignment (i.e., apply the primary rule in the hierarchy) in good faith and
- 16 with reasonable effort before it may reasonably approximate the state or states.
- 17 (c) A taxpayer's method of assigning its receipts, including the use of a method of
- 18 approximation, where applicable, must reflect an attempt to obtain the most accurate assignment
- 19 of receipts consistent with this administrative regulation, rather than an attempt to lower the
- 20 taxpayer's tax liability. A method of assignment that is reasonable for one taxpayer may not
- 21 <u>necessarily be reasonable for another taxpayer, depending upon the applicable facts.</u>
- 22 (3) Rules of Reasonable Approximation. (a) In general, this administrative regulation
- 23 establishes uniform rules for determining whether and to what extent the market for a sale other

than the sale of tangible personal property is in this state. The administrative regulation also sets 1 forth rules of reasonable approximation, which apply if the state or states of assignment cannot be 2 3 determined. In some instances, the reasonable approximation must be made in accordance with 4 specific rules of approximation prescribed in this administrative regulation. In other cases, the applicable rule in this administrative regulation permits a taxpayer to reasonably approximate the 5 6 state or states of assignment, using a method that reflects an effort to approximate the results that 7 would be obtained under the applicable rules or standards set forth in this administrative regulation. 8 (b) Approximation Based Upon Known Sales. In an instance where, applying the applicable 9 rules set forth in subsections (7), (8), (9), and (10) of this section, a taxpayer can ascertain the state 10 or states of assignment of a substantial portion of its receipts from sales of substantially similar services ("assigned receipts"), but not all of those sales, and the taxpayer reasonably believes, 11 12 based on all available information, that the geographic distribution of some or all of the remainder 13 of those sales generally tracks that of the assigned receipts, it shall include receipts from those 14 sales which it believes tracks the geographic distribution of the assigned receipts in its receipts 15 factor in the same proportion as its assigned receipts. This rule also applies in the context of licenses and sales of intangible property where the substance of the transaction resembles a sale of 16 17 goods or services. 18 (c) Related-Member Transactions – Information Imputed from Customer to Taxpayer. Where 19 a taxpayer has receipts subject to this administrative regulation from transactions with a related-20 member customer, information that the customer has that is relevant to the sourcing of receipts from these transactions is imputed to the taxpayer. (4) Rules with Respect to Exclusion of Receipts from the Receipts Factor. (a) The receipts factor only includes those amounts defined as receipts under KRS 141.120(1)(e).

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- 1 (b) Certain receipts arising from the sale of intangibles are excluded from the numerator and
- 2 <u>denominator of the sales factor pursuant to KRS 141.120(11)(a)(4)(b)iii.</u>
- 3 (c) In a case in which a taxpayer cannot ascertain the state or states to which receipts of a sale
- 4 are to be assigned pursuant to the applicable rules set forth in this administrative regulation
- 5 (including through the use of a method of reasonable approximation, where relevant) using a
- 6 reasonable amount of effort undertaken in good faith, the receipts must be excluded from the
- denominator of the taxpayer's receipts factor pursuant to KRS 141.120(11)(c).
- 8 (d) In a case in which a taxpayer can ascertain the state or states to which receipts from a sale
- 9 are to be assigned pursuant to the applicable rules set forth in this administrative regulation, but
- 10 the taxpayer is not taxable in one or more of those states, the receipts that would otherwise be
- 11 assigned to those states where the taxpayer is not taxable must be excluded from the denominator
- of the taxpayer's receipts factor pursuant to KRS 141.120(11)(c).
- 13 (e) Receipts of a taxpayer from hedging transactions, or from the maturity, redemption, sale,
- 14 exchange, loan or other disposition of cash or securities, shall be excluded pursuant to KRS
- 15 <u>141.120(1)(e).</u>
- 16 (f) Nothing in the provisions adopted here pursuant to KRS 141.120 is intended to limit the
- 17 application of KRS 141.120(12) or the authority granted to the department under KRS
- 18 <u>141.120(12).</u>
- 19 (5) Sale, Rental, Lease or License of Real Property. In the case of a sale, rental, lease or license
- 20 of real property, the receipts from the sale are in this state if and to the extent that the property is
- 21 in this state.
- 22 (6) Rental, Lease or License of Tangible Personal Property. In the case of a rental, lease or
- 23 license of tangible personal property, the receipts from the sale are in this state if and to the extent

- 1 that the property is in this state. If property is mobile property that is located both within and
- 2 without this state during the period of the lease or other contract, the receipts assigned to this state
- 3 are the receipts from the contract period multiplied by the fraction computed under 103 KAR
- 4 16:290. (as adjusted when necessary to reflect differences between usage during the contract
- 5 period and usage during the taxable year).
- 6 (7) Sale of a Service. (a) General Rule. The receipts from a sale of a service are in this state if
- 7 and to the extent that the service is delivered to a location in this state. In general, the term
- 8 "delivered to a location" refers to the location of the taxpayer's market for the service, which may
- 9 not be the location of the taxpayer's employees or property. The rules to determine the location of
- 10 the delivery of a service in the context of several specific types of service transactions are set forth
- in subsections (7), (8), (9), and (10) of this section,
- 12 (b) In-Person Services. 1. In general, except as otherwise provided in this paragraph, in-person
- 13 services are services that are physically provided in person by the taxpayer, where the customer or
- 14 the customer's real or tangible property upon which the services are performed is in the same
- 15 location as the service provider at the time the services are performed. This rule includes situations
- 16 where the services are provided on behalf of the taxpayer by a third-party contractor. Examples of
- 17 <u>in-person services may include:</u>
- 18 <u>a. Warranty and repair services;</u>
- b. Cleaning services;
- 20 <u>c. Plumbing services;</u>
- 21 <u>d. Carpentry;</u>
- 22 <u>e. Construction contractor services;</u>
- 23 <u>f. Pest control;</u>

1 g. Landscape services; 2 h. Medical and dental services. 3 i. Including medical testing, 4 j. X-rays and mental health care and treatment; k. Child care; 5 6 1. Hair cutting and salon services; 7 m. Live entertainment and athletic performances; and 8 n. In-person training or lessons. 9 <u>In-person services include services described in 1.a.-n. above that are performed:</u> 10 a. At a location that is owned or operated by the service provider; or 11 b. A location of the customer, including the location of the customer's real or tangible personal 12 property. 13 Various professional services, including, but-not limited to, accounting, financial and consulting services, and other similar services are not treated as in-person services within the meaning of this 14 15 subparagraph, although they may involve some amount of in-person contact. 2. Assignment of Receipts. a. Rule of Determination. Except as otherwise provided in this 16 subparagraph, if the service provided by the taxpayer is an in-person service, the service is 17 18 delivered to the location where the service is received. Therefore, the receipts from a sale are in this state if and to the extent the customer receives the in-person service in this state. In assigning 19 20 its receipts from sales of in-person services, a taxpayer must first attempt to determine the location 21 where a service is received, as follows: 22 a. If the service is performed with respect to the body of an individual customer in this state 23 (e.g., hair cutting or x-ray services) or in the physical presence of the customer in this state (e.g.,

1 live entertainment or athletic performances), the service is received in this state. b. If the service is performed with respect to the customer's real estate in this state or if the 2 3 service is performed with respect to the customer's tangible personal property at the customer's 4 residence or in the customer's possession in this state, the service is received in this state. 5 c. If the service is performed with respect to the customer's tangible personal property and the 6 tangible personal property is to be shipped or delivered to the customer, whether the service is 7 performed within or outside this state, the service is received in this state if the property is shipped 8 or delivered to the customer in this state. 9 3. Rule of Reasonable Approximation. In an instance in which the state or states where a 10 service is actually received cannot be determined, but the taxpayer has sufficient information regarding the place of receipt from which it can reasonably approximate the state or states where 11 12 the service is received, the taxpayer shall reasonably approximate such state or states. If the state 13 to which the receipts are to be assigned can be determined or reasonably approximated, but the 14 taxpayer is not taxable in that state, the receipts that would otherwise be assigned to the state are excluded from the denominator of the taxpayer's receipts factor pursuant to KRS 141.120(11)(c). 15 16 4. Examples. In these examples assume, unless otherwise stated, that the taxpayer is taxable in 17 each state to which its receipts would be assigned, so that there is no requirement that the receipts 18 from the sale or sales be eliminated from the denominator of the taxpayer's receipts factor. Note 19 that for purposes of the examples, it is irrelevant whether the services are performed by an 20 employee of the taxpayer or by an independent contractor acting on the taxpayer's behalf. 21 Example (i). Salon Corp has retail locations in Kentucky and in other states where it provides 22 hair cutting services to individual and business customers, the latter of whom are paid for through 23 the means of a company account. The receipts from sales of services provided at Salon Corp's in-

1 state locations are in Kentucky. The receipts from sales of services provided at Salon Corp's 2 locations outside Kentucky, even when provided to residents of Kentucky, are not receipts from 3 in-state\_sales. 4 Example (ii). Landscape Corp provides landscaping and gardening services in Kentucky and 5 in neighboring states. Landscape Corp provides landscaping services at the in-state vacation home 6 of an individual who is a resident of another state and who is located outside Kentucky at the time 7 the services are performed. The receipts from sale of services provided at the in-state location are 8 in Kentucky. 9 Example (iii), Same facts as in Example (ii), except that Landscape Corp provides the 10 landscaping services to Retail Corp, a corporation with retail locations in several states, and the 11 services are with respect to those locations of Retail Corp that are in Kentucky and in other states. 12 The receipts from the sale of services provided to Retail Corp are in Kentucky to the extent the 13 services are provided in Kentucky. 14 Example (iv). Camera Corp provides camera repair services at a Kentucky retail location to walk-in individual and business customers. In some cases, Camera Corp actually repairs a camera 15 16 that is brought to its in-state location at a facility that is in another state. In these cases, the repaired 17 camera is then returned to the customer at Camera Corp's Kentucky location. The receipts from 18 sale of these services are in Kentucky. 19 Example (v). Same facts as in Example (iv), except that a customer located in Kentucky mails 20 the camera directly to the out-of-state facility owned by Camera Corp to be fixed, and receives the repaired camera back in Kentucky by mail. The receipts from sale of the service are in Kentucky. 21 22 Example (vi). Teaching Corp provides seminars in Kentucky to individual and business 23 customers. The seminars and the materials used in connection with the seminars are prepared

1 outside the state, the teachers who teach the seminars include teachers that are resident outside the 2 state, and the students who attend the seminars include students that are resident outside the state. 3 Because the seminars are taught in Kentucky the receipts from sales of the services are in 4 Kentucky. 5 (8) Services Delivered to the Customer, or on Behalf of the Customer, or Delivered Electronically Through the Customer. (a) In general, if the service provided by the taxpayer is not 6 an in-person service within the meaning of subsection (7)(b) of this section, or a professional 7 8 service within the meaning of subsection (10) of this section, and the service is delivered to or on 9 behalf of the customer, or delivered electronically through the customer, the receipts from a sale 10 are in this state if and to the extent that the service is delivered in this state. For purposes of 11 subsections (8) and (9) of this section, a service that is delivered "to" a customer is a service in 12 which the customer and not a third party is the recipient of the service. A service that is delivered 13 "on behalf of" a customer is one in which a customer contracts for a service but one or more third 14 parties, rather than the customer, is the recipient of the service, such as fulfillment services, or the 15 direct or indirect delivery of advertising to the customer's intended audience. A service can be 16 delivered to or on behalf of a customer by physical means or through electronic transmission. A 17 service that is delivered electronically "through" a customer is a service that is delivered 18 electronically to a customer for purposes of resale and subsequent electronic delivery in 19 substantially identical form to an end user or other third-party recipient. 20 (b) Assignment of Receipts. The assignment of receipts to a state or states in the instance of a 21 sale of a service that is delivered to the customer or on behalf of the customer, or delivered 22 electronically through the customer, depends upon the method of delivery of the service and the 23 nature of the customer. Separate rules of assignment apply to services delivered by physical means

- 1 and services delivered by electronic transmission. (For purposes of this subsection,, a service
- 2 <u>delivered by an electronic transmission is not a delivery by a physical means). If a rule of</u>
- 3 assignment set forth in this administrative regulation, depends on whether the customer is an
- 4 <u>individual or a business customer, and the taxpayer acting in good faith cannot reasonably</u>
- 5 <u>determine whether the customer is an individual or business customer, the taxpayer shall treat the</u>
- 6 customer as a business customer. If the state to which the receipts from a sale are to be assigned
- 7 can be determined or reasonably approximated, but the taxpayer is not taxable in that state, the
- 8 receipts that would otherwise be assigned to that state are excluded from the denominator of the
- 9 <u>taxpayer's receipts factor.</u>
- 10 <u>1. Delivery to or on Behalf of a Customer by Physical Means Whether to an Individual or</u>
- 11 Business Customer. Services delivered to a customer or on behalf of a customer through a physical
- 12 means include, for example;
- a. Product delivery services where property is delivered to the customer or to a third party on
- 14 behalf of the customer;
- b. The delivery of brochures, fliers or other direct mail services;
- 16 c. The delivery of advertising or advertising-related services to the customer's intended
- 17 <u>audience in the form of a physical medium; and</u>
- d. The sale of custom software where the taxpayer installs the custom software at the
- 19 <u>customer's site (e.g., where software is developed for a specific customer in a case where the</u>
- 20 <u>transaction is properly treated as a service transaction for purposes of corporate taxation.)</u> The
- 21 <u>rules in this administrative regulation apply whether the taxpayer's customer is an individual</u>
- 22 customer or a business customer.
- e. Rule of Determination. In assigning the receipts from a sale of a service delivered to a

customer or on behalf of a customer through a physical means, a taxpayer must first attempt to 1 2 determine the state or states where the service is delivered. If the taxpayer is able to determine the 3 state or states where the service is delivered, it shall assign the receipts to that state or states. 4 f. Rule of Reasonable Approximation. If the taxpayer cannot determine the state or states where 5 the service is actually delivered, but has sufficient information regarding the place of delivery from which it can reasonably approximate the state or states where the service is delivered, it shall 6 7 reasonably approximate the state or states. 8 g. Examples. In these examples assume, unless otherwise stated, that the taxpayer is taxable in each state to which its receipts would be assigned, so that there is no requirement in these 9 10 examples that the receipts must be eliminated from the denominator of the taxpayer's receipts 11 factor. 12 Example (i). Direct Mail Corp, a corporation based outside Kentucky, provides direct mail 13 services to its customer, Business Corp. Business Corp contracts with Direct Mail Corp to deliver 14 printed fliers to a list of customers that is provided to it by Business Corp. Some of Business Corp's 15 customers are in Kentucky and some of those customers are in other states. Direct Mail Corp will use the postal service to deliver the printed fliers to Business Corp's customers. The receipts from 16 17 the sale of Direct Mail Corp's services to Business Corp are assigned to Kentucky to the extent 18 that the services are delivered on behalf of Business Corp to Kentucky customers (i.e., to the extent 19 that the fliers are delivered on behalf of Business Corp to Business Corp's intended audience in 20 Kentucky). 21 Example (ii). Ad Corp is a corporation based outside Kentucky that provides advertising and 22 advertising-related services in Kentucky and in neighboring states. Ad Corp enters into a contract at a location outside Kentucky with an individual customer who is not a Kentucky resident to 23

1 design advertisements for billboards to be displayed in Kentucky, and to design fliers to be mailed 2 to Kentucky residents. All of the design work is performed outside Kentucky. The receipts from 3 the sale of the design services are in Kentucky because the service is physically delivered on behalf 4 of the customer to the customer's intended audience in Kentucky. 5 Example (iii). Same facts as Example (ii), except that the contract is with a business customer 6 that is based outside Kentucky. The receipts from the sale of the design services are in Kentucky 7 because the services are physically delivered on behalf of the customer to the customer's intended 8 audience in Kentucky. 9 Example (iv). Fulfillment Corp, a corporation based outside Kentucky, provides product 10 delivery fulfillment services in Kentucky and in neighboring states to Sales Corp, a corporation 11 located outside Kentucky that sells tangible personal property through a mail order catalog and 12 over the Internet to customers. In some cases when a customer purchases tangible personal 13 property from Sales Corp to be delivered in Kentucky, Fulfillment Corp will, pursuant to its 14 contract with Sales Corp, deliver that property from its fulfillment warehouse located outside 15 Kentucky. The receipts from the sale of the fulfillment services of Fulfillment Corp to Sales Corp 16 are assigned to Kentucky to the extent that Fulfillment Corp's deliveries on behalf of Sales Corp 17 are to recipients in Kentucky. 18 Example (v). Software Corp, a software development corporation, enters into a contract with 19 a business customer, Buyer Corp, which is physically located in Kentucky, to develop custom 20 software to be used in Buyer Corp's business. Software Corp develops the custom software outside 21 Kentucky, and then physically installs the software on Buyer Corp's computer hardware located 22 in Kentucky. The development and sale of the custom software is properly characterized as a 23 service transaction, and the receipts from the sale are assigned to Kentucky because the software

1 <u>is physically delivered to the customer in Kentucky.</u>

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Example (vi). Same facts as Example (v), except that Buyer Corp has offices in Kentucky and several other states, but is commercially domiciled outside Kentucky and orders the software from a location outside Kentucky. The receipts from the development and sale of the custom software service are assigned to Kentucky because the software is physically delivered to the customer in Kentucky. (9) Delivery to a Customer by Electronic Transmission, Services delivered by electronic transmission include, without limitation, services that are transmitted through the means of wire, lines, cable, fiber optics, electronic signals, satellite transmission, audio or radio waves, or other similar means, whether or not the service provider owns, leases or otherwise controls the transmission equipment. In the case of the delivery of a service by electronic transmission to a customer, the following rules apply: (a) Services Delivered By Electronic Transmission to an Individual Customer, 1, a, Rule of Determination. In the case of the delivery of a service to an individual customer by electronic transmission, the service is delivered in this state if and to the extent that the taxpayer's customer receives the service in this state. If the taxpayer can determine the state or states where the service is received, it shall assign the receipts from that sale to that state or states. b. Rules of Reasonable Approximation. If the taxpayer cannot determine the state or states where the customer actually receives the service, but has sufficient information regarding the place of receipt from which it can reasonably approximate the state or states where the service is received, it shall reasonably approximate the state or states. If a taxpayer does not have sufficient information from which it can determine or reasonably approximate the state or states in which

the service is received, it shall reasonably approximate the state or states using the customer's

- 1 <u>billing address.</u>
- 2 <u>2. Services Delivered By Electronic Transmission to a Business Customer.</u> a. Rule of
- 3 <u>Determination. In the case of the delivery of a service to a business customer by electronic</u>
- 4 <u>transmission, the service is delivered in this state if and to the extent that the taxpayer's customer</u>
- 5 receives the service in this state. If the taxpayer can determine the state or states where the service
- 6 is received, it shall assign the receipts from that sale to the state or states. For purposes of this
- 7 <u>subsection 9(b)(2) of this section it is intended that the state or states where the service is received</u>
- 8 reflect the location at which the service is directly used by the employees or designees of the
- 9 <u>customer.</u>
- b. Rule of Reasonable Approximation. If the taxpayer cannot determine the state or states
- 11 where the customer actually receives the service, but has sufficient information regarding the
- 12 place of receipt from which it can reasonably approximate the state or states where the service is
- 13 received, it shall reasonably approximate the state or states.
- 14 <u>c. Secondary Rule of Reasonable Approximation. In the case of the delivery of a service to a</u>
- 15 <u>business customer by electronic transmission where a taxpayer does not have sufficient</u>
- 16 information from which it can determine or reasonably approximate the state or states in which
- the service is received, the taxpayer shall reasonably approximate the state or states as set forth
- in this administrative regulation. In these cases, unless the taxpayer can apply the safe harbor set
- 19 <u>forth in this subsection the taxpayer shall reasonably approximate the state or states in which the</u>
- 20 service is received as follows:
- 21 <u>i. By assigning the receipts from the sale to the state where the contract of sale is principally</u>
- 22 managed by the customer;
- 23 <u>ii. If the state where the customer principally manages the contract is not reasonably</u>

1 determinable, by assigning the receipts from the sale to the customer's place of order; and 2 iii. If the customer's place of order is not reasonably determinable, by assigning the receipts 3 from the sale using the customer's billing address; provided, however, if the taxpayer derives more 4 than 5% of its receipts from sales of services from any single customer, the taxpayer is required to 5 identify the state in which the contract of sale is principally managed by that customer. 6 d. Safe Harbor. In the case of the delivery of a service to a business customer by electronic 7 transmission a taxpayer may not be able to determine, or reasonably approximate the state or states 8 in which the service is received. In these cases, the taxpayer may, in lieu of the rule stated at 9 subsection (9)(b)2.c. of this section, apply the safe harbor stated in this subsection. Under this safe 10 harbor, a taxpayer may assign its receipts from sales to a particular customer based upon the 11 customer's billing address in a taxable year in which the taxpayer (1) engages in substantially 12 similar service transactions with more than 250 customers, whether business or individual, and (2) 13 does not derive more than 5% of its receipts from sales of all services from that customer. This 14 safe harbor applies only for purposes of services delivered by electronic transmission to a business 15 customer, and not otherwise. 16 e. Related Member Transactions. In the case of a sale of a service by electronic transmission 17 to a business customer that is a related member, the taxpayer may not use the secondary rule of 18 reasonable approximation in subparagraph iii of this section but may use the rule of reasonable 19 approximation and the safe harbor provided that the department may aggregate sales to related 20 members in determining whether the sales exceed 5% of receipts from sales of all services under 21 that safe harbor provision if necessary or appropriate to prevent distortion. 22 f. Examples. In these examples, unless otherwise stated, assume that the taxpayer is not related to the customer to which the service is delivered. Also, unless otherwise stated, assume that the 23

taxpayer is taxable in each state to which its receipts would be assigned, so that there is no requirement in these examples that the receipts must be eliminated from the denominator of the taxpayer's receipts factor. Further, assume if relevant, unless otherwise stated, that the safe harbor set forth in subparagraph d. above does not apply. Example (i). Support Corp, a corporation that is based outside Kentucky, provides software support and diagnostic services to individual and business customers that have previously purchased certain software from third-party vendors. These individual and business customers are located in Kentucky and other states. Support Corp supplies its services on a case-by-case basis when directly contacted by its customer. Support Corp generally provides these services through the Internet but sometimes provides these services by phone. In all cases, Support Corp verifies the customer's account information before providing any service. Using the information that Support Corp verifies before performing a service, Support Corp can determine where its services are received, and therefore must assign its receipts to these locations. The receipts from sales made to Support Corp's individual and business customers are in Kentucky to the extent that Support <u>Corp's services are received in Kentucky.</u> Example (ii). Online Corp, a corporation based outside Kentucky, provides web-based services through the means of the Internet to individual customers who are residents in Kentucky and in other states. These customers access Online Corp's web services primarily in their states of residence, and sometimes, while traveling, in other states. For a substantial portion of its receipts from the sale of services, Online Corp can either determine the state or states where the services are received, or, where it cannot determine the state or states, it has sufficient information regarding the place of receipt to reasonably approximate the state or states. However, Online Corp cannot determine or reasonably approximate the state or states of receipt for all of the sales of its services.

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Assuming that Online Corp reasonably believes, based on all available information, that the geographic distribution of the receipts from sales for which it cannot determine or reasonably approximate the location of the receipt of its services generally tracks those for which it does have this information. Online Corp must assign to Kentucky the receipts from sales for which it does not know the customers' locations in the same proportion as those receipts for which it has this information. Example (iii). Same facts as in Example (ii), except that Online Corp reasonably believes that the geographic distribution of the receipts from sales for which it cannot determine or reasonably approximate the location of the receipt of its web-based services do not generally track the sales for which it does have this information. Online Corp must assign the receipts from sales of its services for which it lacks information as provided to its individual customers using the customers' billing addresses. Example (iv). Same facts as in Example (iii), except that Online Corp is not taxable in one state to which some of its receipts from sales would be otherwise assigned. The receipts that would be otherwise assigned to that state are excluded from the denominator of Online Corp's receipts factor. Example (v). Net Corp., a corporation based outside Kentucky, provides web-based services to a business customer, Business Corp, a company with offices in Kentucky and two neighboring states. Particular employees of Business Corp access the services from computers in each Business Corp office. Assume that Net Corp determines that Business Corp employees in Kentucky were responsible for 75% of Business Corp's use of Net Corp's services, and Business Corp employees in other states were responsible for 25% of Business Corp's use of Net Corp's services. In this case, 75% of the receipts from the sale are received in Kentucky. Assume alternatively that Net

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Corp lacks sufficient information regarding the location or locations where Business Corp's 1 2 employees used the services to determine or reasonably approximate the location or locations. 3 Under these circumstances, if Net Corp derives 5% or less of its receipts from sales to Business 4 Corp, Net Corp must assign the receipts under the secondary rule of approximation to the state 5 where Business Corp principally managed the contract, or if that state is not reasonably determinable, to the state where Business Corp placed the order for the services, or if that state is 6 7 not reasonably determinable, to the state of Business Corp's billing address. If Net Corp derives 8 more than 5% of its receipts from sales of services to Business Corp, Net Corp is required to 9 identify the state in which its contract of sale is principally managed by Business Corp and must 10 assign the receipts to that state. 11 Example (vi). Net Corp, a corporation based outside Kentucky, provides web-based services 12 through the means of the Internet to more than 250 individual and business customers in Kentucky 13 and in other states. Assume that for each customer Net Corp cannot determine the state or states 14 where its web services are actually received, and lacks sufficient information regarding the place 15 of receipt to reasonably approximate the state or states. Also assume that Net Corp does not derive 16 more than 5% of its receipts from sales of services to a single customer. Net Corp may apply the 17 safe harbor, and may assign its receipts using each customer's billing address. If Net Corp is not 18 taxable in one or more states to which some of its receipts would be otherwise assigned, it must 19 exclude those receipts from the denominator of its receipts factor. 20 (b) Services Delivered Electronically Through or "on Behalf of" an Individual or Business Customer. A service delivered electronically "on behalf of" the customer is one in which a 21 22 customer contracts for a service to be delivered electronically but one or more third parties, rather than the customer, is the recipient of the service, such as the direct or indirect delivery of 23

advertising on behalf of a customer to the customer's intended audience. A service delivered

electronically "through" a customer to third-party recipients is a service that is delivered

electronically to a customer for purposes of resale and subsequent electronic delivery in

substantially identical form to end users or other third-party recipients.

1. Rule of Determination. In the case of the delivery of a service by electronic transmission, where the service is delivered electronically to end users or other third-party recipients through or on behalf of the customer, the service is delivered in this state if and to the extent that the end users or other third-party recipients are in this state. For example, in the case of the direct or indirect delivery of advertising on behalf of a customer to the customer's intended audience by electronic means, the service is delivered in this state to the extent that the audience for the advertising is in this state. In the case of the delivery of a service to a customer that acts as an intermediary in reselling the service in substantially identical form to third-party recipients, the service is delivered in this state to the extent that the end users or other third-party recipients receive the services in this state. These rules in this subsection apply whether the taxpayer's customer is an individual customer or a business customer and whether the end users or other third-party recipients to which the services are delivered through or on behalf of the customer are individuals or businesses.

2. Rule of Reasonable Approximation. If the taxpayer cannot determine the state or states where the services are actually delivered to the end users or other third-party recipients either through or on behalf of the customer, but has sufficient information regarding the place of delivery from which it can reasonably approximate the state or states where the services are delivered, it shall reasonably approximate the state or states.

3. Select Secondary Rules of Reasonable Approximation. a. If a taxpayer's service is the direct or indirect electronic delivery of advertising on behalf of its customer to the customer's intended

audience, and if the taxpayer lacks sufficient information regarding the location of the audience from which it can determine or reasonably approximate that location, the taxpayer shall reasonably approximate the audience in a state for the advertising using the following secondary rules of reasonable approximation. If a taxpayer is delivering advertising directly or indirectly to a known list of subscribers, the taxpayer shall reasonably approximate the audience for advertising in a state using a percentage that reflects the ratio of the state's subscribers in the specific geographic area in which the advertising is delivered relative to the total subscribers in that area. For a taxpayer with less information about its audience, the taxpayer shall reasonably approximate the audience in a state using the percentage that reflects the ratio of the state's population in the specific geographic area in which the advertising is delivered relative to the total population in that area. b. If a taxpayer's service is the delivery of a service to a customer that then acts as the taxpayer's intermediary in reselling that service to end users or other third party recipients; or if the taxpayer lacks sufficient information regarding the location of the end users or other third party recipients from which it can determine or reasonably approximate that location; the taxpayer shall reasonably approximate the extent to which the service is received in a state by using the percentage that reflects the ratio of the state's population in the specific geographic area in which the taxpayer's intermediary resells the services, relative to the total population in that area. c. Examples. Assume in each of these examples that the taxpayer that provides the service is taxable in this state and must apportion its income pursuant to KRS 141.120. Example: Web Corp, a corporation that is based outside Kentucky, provides Internet content to viewers in Kentucky and other states. Web Corp sells advertising space to business customers pursuant to which the customers' advertisements will appear in connection with Web Corp's Internet content. Web Corp receives a fee for running the advertisements that is determined by

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1 reference to the number of times the advertisement is viewed or clicked upon by the viewers of its 2 website. Web Corp's sale of advertising space to its business customers is assigned to Kentucky 3 to the extent that the viewers of the Internet content are in Kentucky, as measured by viewings or 4 clicks. If Web Corp is unable to determine the actual location of its viewers, and lacks sufficient 5 information regarding the location of its viewers to reasonably approximate such location. Web 6 Corp must approximate the amount of its Kentucky sales by multiplying the amount of such sales 7 by a percentage that reflects the Kentucky population in the specific geographic area in which the 8 content containing the advertising is delivered relative to the total population in such area. 9 Example (ii). Retail Corp, a corporation that is based outside of Kentucky, sells tangible 10 property through its retail stores located in Kentucky and other states, and through a mail order 11 catalog. Answer Co, a corporation that operates call centers in multiple states, contracts with Retail 12 Corp to answer telephone calls from individuals placing orders for products found in Retail Corp's 13 catalogs. In this case, the phone answering services of Answer Co are being delivered to Retail 14 Corp's customers and prospective customers. Therefore, Answer Co is delivering a service 15 electronically to Retail Corp's customers or prospective customers on behalf of Retail Corp, and 16 must assign the proceeds from this service to the state or states from which the phone calls are 17 placed by such customers or prospective customers. If Answer Co cannot determine the actual locations from which phone calls are placed, and lacks sufficient information regarding the 18 19 locations to reasonably approximate such locations, Answer Co must approximate the amount of 20 its Kentucky sales by multiplying the amount of its fee from Retail Corp by a percentage that 21 reflects the Kentucky population in the specific geographic area from which the calls are placed 22 relative to the total population in such area. 23 Example (iii). Web Corp, a corporation that is based outside of Kentucky, sells tangible

1 property to customers via its Internet website. Design Co designed and maintains Web Corp's 2 website, including making changes to the site based on customer feedback received through the 3 site. Design Co's services are delivered to Web Corp, the proceeds from which are assigned pursuant to Section 5(9) of this administrative regulation. The fact that Web Corp's customers and 4 5 prospective customers incidentally benefit from Design Co's services, and may even interact with Design Co in the course of providing feedback, does not transform the service into one delivered 6 7 "on behalf of" Web Corp to Web Corp's customers and prospective customers. 8 Example (iv). Wholesale Corp, a corporation that is based outside Kentucky, develops an 9 Internet-based information database outside Kentucky and enters into a contract with Retail Corp whereby Retail Corp will market and sell access to this database to end users. Depending on the 10 11 facts, the provision of database access may be either the sale of a service or the license of intangible 12 property or may have elements of both. Assume that on the particular facts applicable in this 13 example, Wholesale Corp is selling database access in transactions properly characterized as involving the performance of a service. When an end user purchases access to Wholesale Corp's 14 15 database from Retail Corp, Retail Corp in turn compensates Wholesale Corp in connection with 16 that transaction. In this case, Wholesale Corp's services are being delivered through Retail Corp 17 to the end user. Wholesale Corp must assign its sales to Retail Corp to the state or states in which the end users receive access to Wholesale Corp's database. If Wholesale Corp cannot determine the state or states where the end users actually receive access to Wholesale Corp's database, and lacks sufficient information regarding the location from which the end users access the database to reasonably approximate such location, Wholesale Corp must approximate the extent to which its services are received by end users in Kentucky by using a percentage that reflects the ratio of the Kentucky population in the specific geographic area in which Retail Corp regularly markets

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- 1 and sells Wholesale Corp's database relative to the total population in such area. Note that it does
- 2 not matter for purposes of the analysis whether Wholesale Corp's sale of database access
- 3 constitutes a service or a license of intangible property, or some combination of both.
- 4 (10) Professional Services. (a) Except as otherwise provided in this subsection, professional
- 5 services are services that require specialized knowledge, and in some cases, require a professional
- 6 certification, license, or degree. These services include the performance of technical services that
- 7 require the application of specialized knowledge. Professional services include, without limitation:
- 8 <u>1. Management services</u>;
- 9 <u>2. Bank and financial services;</u>
- 10 <u>3. Financial custodial services;</u>
- 11 <u>4. Investment and brokerage services;</u>
- 12 <u>5. Fiduciary services;</u>
- 13 <u>6. Tax preparation;</u>
- 14 <u>7. Payroll and accounting services;</u>
- 15 <u>8. Lending services;</u>
- 9. Credit card services (including credit card processing services);
- 17 <u>10. Data processing services;</u>
- 18 <u>11. Legal services;</u>
- 19 <u>12. Consulting services;</u>
- 20 <u>13. Video production services;</u>
- 21 <u>14. Graphic and other design services;</u>
- 22 <u>15. Engineering services; and</u>
- 23 <u>16. Architectural services.</u>

(b) Overlap with Other Categories of Services. 1. Certain services that fall within the definition of "professional services" set forth in this subsection are nevertheless treated as "in-person services", and are assigned under the rules of that subsection (7)(b) of this section. Specifically, professional services that are physically provided in person by the taxpayer such as carpentry, certain medical and dental services or child care services, where the customer or the customer's real or tangible property upon which the services are provided is in the same location as the service provider at the time the services are performed, are "in-person services" and are assigned as such, notwithstanding that they may also be considered to be "professional services." However, professional services where the service is of an intellectual or intangible nature, such as legal, accounting, financial and consulting services, are assigned as professional services under the rules of this subsection, notwithstanding the fact that these services may involve some amount of inperson contact. 2. Professional services may in some cases include the transmission of one or more documents or other communications by mail or by electronic means. In some cases, all or most communications between the service provider and the service recipient may be by mail or by electronic means. However, in these cases, despite this transmission, the assignment rules that apply are those set forth in this subsection and not those set forth in subsection (8) of this section pertaining to services delivered to a customer or through or on behalf of a customer. (c) Assignment of Receipts. In the case of a professional service, it is generally possible to characterize the location of delivery in multiple ways by emphasizing different elements of the service provided, no one of which will consistently represent the market for the services. Therefore, the location of delivery in the case of professional services is not susceptible to a general rule of determination, and must be reasonably approximated. The assignment of receipts from a

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- 1 sale of a professional service depends in many cases upon whether the customer is an individual or business customer. In any instance in which the taxpayer, acting in good faith, cannot reasonably 2 3 determine whether the customer is an individual or business customer, the taxpayer shall treat the 4 customer as a business customer. For purposes of assigning the receipts from a sale of a 5 professional service, a taxpayer's customer is the person that contracts for the service, irrespective 6 of whether another person pays for or also benefits from the taxpayer's services. In any instance 7 in which the taxpayer is not taxable in the state to which receipts from a sale is assigned, the 8 receipts are excluded from the denominator of the taxpayer's receipts factor.
- 1. General Rule. Receipts from sales of professional services are assigned in accordance with
   Section 5 of this administrative regulation, other than those services described in:
- a. subsection (10)(c)2. of this section, (architectural and engineering services);
- b. subsection (10)(c)3. of this section. (services provided by a financial institution); and
- c. subsection (10)(c)4. of this section. (transactions with related members)
- 14 d. Professional Services Delivered to Individual Customers. Except as otherwise provided in 15 this subsection, in any instance in which the service provided is a professional service and the taxpayer's customer is an individual customer, the state or states in which the service is delivered 16 17 must be reasonably approximated as set forth in this subsection. In particular, the taxpayer shall 18 assign the receipts from a sale to the customer's state of primary residence, or, if the taxpayer 19 cannot reasonably identify the customer's state of primary residence, to the state of the customer's billing address; provided, however, in any instance in which the taxpayer derives more than 5% of 20 21 its receipts from sales of all services from an individual customer, the taxpayer shall identify the 22 customer's state of primary residence and assign the receipts from the service or services provided 23 to that customer to that state.

e. Professional Services Delivered to Business Customers. Except as otherwise provided in this subsection, in any instance in which the service provided is a professional service and the taxpayer's customer is a business customer, the state or states in which the service is delivered must be reasonably approximated as set forth in this section. In particular, unless the taxpayer may use the safe harbor set forth in subsection (10)(f) of this section, the taxpayer shall assign the receipts from the sale as follows: first, by assigning the receipts to the state where the contract of sale is principally managed by the customer; second, if the place of customer management is not reasonably determinable, to the customer's place of order; and third, if the customer place of order is not reasonably determinable, to the customer's billing address; provided, however, in any instance in which the taxpayer derives more than 5% of its receipts from sales of all services from a customer, the taxpayer is required to identify the state in which the contract of sale is principally managed by the customer. f. Safe Harbor; Large Volume of Transactions. Notwithstanding the rules set forth in paragraph (d) and (e) of this subsection, a taxpayer may assign its receipts from sales to a particular customer based on the customer's billing address in any taxable year in which the taxpayer engages in substantially similar service transactions with more than 250 customers, whether individual or business, and does not derive more than 5% of its receipts from sales of all services from that customer. This safe harbor applies only for purposes of subsection (10)(d) of this section, and not otherwise. 2. Architectural and Engineering Services with respect to Real or Tangible Personal Property. Architectural and engineering services with respect to real or tangible personal property are professional services within the meaning of subsection (10) of this section. However, unlike in the case of the general rule that applies to professional services,

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1 a. The receipts from a sale of an architectural service are assigned to a state or states if and to the extent that the services are with respect to real estate improvements located, or expected to be 2 3 located, in the state or states; and 4 b. The receipts from a sale of an engineering service are assigned to a state or states if and to 5 the extent that the services are with respect to tangible or real property located in the state or states, including real estate improvements located in, or expected to be located in, the state or states. 6 These rules apply whether or not the customer is an individual or business customer. In any 7 8 instance in which architectural or engineering services are not described in subsection (10)(d)2, of 9 this section, the receipts from a sale of these services must be assigned under the general rule for 10 professional services. 11 3. Services Provided by Financial Organizations and Institutions. The apportionment rules that apply to "financial organizations," as defined by KRS 141.120(1)(c), are set forth in KRS 12 13 141.121(5) and this administrative regulation. In any instance in which a financial institution 14 performs services that are to be assigned pursuant to KRS 141.121(5) and this administrative 15 regulation, including, for example, financial custodial services, those services are considered 16 professional services within the meaning of subsection (10) of this section, and are assigned 17 according to the general rule for professional service transactions as set forth in subsection 18 (10)(c)1. of this section. Note that "financial institutions," as defined by KRS 136,500(10), are subject to the franchise tax imposed by KRS 136.505 and related statutes and administrative 19 20 regulations under KRS Chapter 136 and are exempt from the corporation income tax per KRS 21 141.040(1)(a) and the limited liability entity tax per KRS 141.0401(6)(a). 22 4. Related Member Transactions. In any instance in which the professional service is sold to a 23 related member, rather than applying the rule for professional services delivered to business

1 customers in subsection (10)(e) of this section, the state or states to which the service is assigned is the place of receipt by the related member as reasonably approximated using the following 2 3 hierarchy: (1) if the service primarily relates to specific operations or activities of a related member 4 conducted in one or more locations, then to the state or states in which those operations or activities 5 are conducted in proportion to the related member's payroll at the locations to which the service relates in the state or states; or (2) if the service does not relate primarily to operations or activities 6 of a related member conducted in particular locations, but instead relates to the operations of the 7 8 related member generally, then to the state or states in which the related member has employees, 9 in proportion to the related member's payroll in those states. The taxpayer may use the safe harbor 10 provided by this administrative regulation provided that the department may aggregate the receipts from sales to related members in applying the 5% rule if necessary or appropriate to avoid 11 12 distortion. 13 5. Broadcast Advertising Services. Notwithstanding anything herein to the contrary, receipts from a broadcaster's sale of advertising services to a broadcast customer are assigned to this state 14 if the commercial domicile of the broadcast customer is in this state. For purposes of this provision, 15 "advertising services" means an agreement to include the broadcast customer's advertising content 16 17 in the broadcaster's film programming. 18 6. Examples. Unless otherwise stated, assume in each of these examples, where relevant, that 19 the taxpayer is taxable in each state to which its receipts would be assigned, so that there is no 20 requirement in the examples that the receipts must be excluded from the denominator of the 21 taxpayer's receipts factor. Assume also that the customer is not a related member and that the safe 22 harbor does not apply. 23 Example (i). Broker Corp provides securities brokerage services to individual customers who

are resident in Kentucky and in other states. Assume that Broker Corp knows the state of primary 1 residence for many of its customers, and where it does not know this state of primary residence, it 2 3 knows the customer's billing address. Also, assume that Broker Corp does not derive more than 5% of its receipts from sales of all services from any one individual customer. If Broker Corp 4 5 knows its customer's state of primary residence, it shall assign the receipts to that state. If Broker 6 Corp does not know its customer's state of primary residence, but rather knows the customer's 7 billing address, it shall assign the receipts to that state. 8 Example (ii). Same facts as in Example (i), except that Broker Corp has several individual 9 customers from whom it derives, in each instance, more than 5% of its receipts from sales of all 10 services. Receipts from sales to customers from whom Broker Corp derives 5% or less of its receipts from sales of all services must be assigned as described in Example (i). For each customer 11 from whom it derives more than 5% of its receipts from sales of all services, Broker Corp is 12 13 required to determine the customer's state of primary residence and must assign the receipts from the services provided to that customer to that state. In any case in which a 5% customer's state of 14 primary residence is Kentucky, receipts from a sale made to that customer must be assigned to 15 Kentucky; in any case in which a 5% customer's state of primary residence is not Kentucky 16 17 receipts from a sale made to that customer are not assigned to Kentucky. Where receipts from a 18 sale are assigned to a state other than Kentucky, if the state of assignment (i.e., the state of primary 19 residence of the individual customer) is a state in which Broker Corp is not taxable, receipts from 20 the sales must be excluded from the denominator of Broker Corp's receipts factor. 21 Example (iii). Architecture Corp provides building design services as to buildings located, or 22 expected to be located, in Kentucky to individual customers who are resident in Kentucky and 23 other states, and to business customers that are based in Kentucky and other states. The receipts

from Architecture Corp's sales are assigned to Kentucky because the locations of the buildings to which its design services relate are in Kentucky, or are expected to be in Kentucky. For purposes of assigning these receipts, it is not relevant where, in the case of an individual customer, the customer primarily resides or is billed for the services, and it is not relevant where, in the case of a business customer, the customer principally manages the contract, placed the order for the services, or is billed for the services. Further, these receipts are assigned to Kentucky even if Architecture Corp's designs are either physically delivered to its customer in paper form in a state other than Kentucky or are electronically delivered to its customer in a state other than Kentucky. Example (iv). Law Corp provides legal services to individual clients who are residents in Kentucky and in other states. In some cases, Law Corp may prepare one or more legal documents for its client as a result of these services and/or the legal work may be related to litigation or a legal matter that is ongoing in a state other than where the client is resident. Assume that Law Corp knows the state of primary residence for many of its clients, and where it does not know this state of primary residence, it knows the client's billing address. Also, assume that Law Corp does not derive more than 5% of its receipts from sales of all services from any one individual client. If Law Corp knows its client's state of primary residence, it shall assign the receipts to that state. If Law Corp does not know its client's state of primary residence, but rather knows the client's billing address, it shall assign the receipts to that state. For purposes of the analysis it is irrelevant whether the legal documents relating to the service are mailed or otherwise delivered to a location in another state, or the litigation or other legal matter that is the underlying predicate for the services is in another state. Example (v). Same facts as in Example (iv), except that Law Corp provides legal services to several individual clients who it knows have a primary residence in a state where Law Corp is not

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1 taxable. Receipts from these services are excluded from the denominator of Law Corp's receipts 2 factor even if the billing address of one or more of these clients is in a state in which Law Corp is 3 taxable, including Kentucky. 4 Example (vi). Law Corp provides legal services to several multistate business clients. In each case, Law Corp knows the state in which the agreement for legal services that governs the client 5 6 relationship is principally managed by the client. In one case, the agreement is principally managed 7 in Kentucky; in the other cases, the agreement is principally managed in a state other than 8 Kentucky. If the agreement for legal services is principally managed by the client in Kentucky the 9 receipts from sale of the services are assigned to Kentucky; in the other cases, the receipts are not 10 assigned to Kentucky. In the case of receipts that are assigned to Kentucky, the receipts are so assigned even if (1) the legal documents relating to the service are mailed or otherwise delivered 11 12 to a location in another state, or (2) the litigation or other legal matter that is the underlying 13 predicate for the services is in another state. 14 Example (vii). Same facts as in Example (vi), except that Law Corp is not taxable in one of the 15 states other than Kentucky in which Law Corp's agreement for legal services that governs the 16 client relationship is principally managed by the business client. Receipts from these latter services 17 are excluded from the denominator of Law Corp's receipts factor. 18 Example (viii). Consulting Corp, a company that provides consulting services to law firms and 19 other customers, is hired by Law Corp in connection with legal representation that Law Corp 20 provides to Client Co. Specifically, Consulting Corp is hired to provide expert testimony at a trial being conducted by Law Corp on behalf of Client Co. Client Co pays for Consulting Corp's 21 22 services directly. Assuming that Consulting Corp knows that its agreement with Law Corp is 23 principally managed by Law Corp in Kentucky, the receipts from the sale of Consulting Corp's

1 services are assigned to Kentucky. It is not relevant for purposes of the analysis that Client Co is

the ultimate beneficiary of Consulting Corp's services, or that Client Co pays for Consulting

Corp's services directly.

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Example (ix). Bank Corp provides financial custodial services, including the safekeeping of some of its customers' financial assets, to 100 individual customers who are resident in Kentucky and in other states. Assume for purposes of this example that Bank Corp knows the state of primary residence for many of its customers, and where it does not know the state of primary residence, it knows the customer's billing address. Also assume that Bank Corp does not derive more than 5% of its receipts from sales of all of its services from any single customer. Note that because Bank Corp does not have more than 250 customers, it may not apply the safe harbor for professional services stated in Section 5(10) of this administrative regulation. If Bank Corp knows its customer's state of primary residence, it must assign the receipts to that state. If Bank Corp does not know its customer's state of primary residence, but rather knows the customer's billing address, it must assign the receipts to that state. Bank Corp's receipts are assigned to Kentucky if the customer's state of primary residence (or billing address, in cases where it does not know the customer's state of primary residence) is in Kentucky, even if Bank Corp's financial custodial work, including the safekeeping of the customer's financial assets, takes place in a state other than Kentucky.

Example (x). Same facts as Example (ix), except that Bank Corp has more than 250 customers, individual or business. Bank Corp may apply the safe harbor for professional services stated in Section 5(10)(f) of this administrative regulation, and may assign its receipts from sales to a state or states using each customer's billing address.

Example (xi). Same facts as Example (x), except that Bank Corp derives more than 5% of its

receipts from sales from a single individual customer. As to the sales made to this customer, Bank 1 2 Corp is required to determine the individual customer's state of primary residence and must assign 3 the receipts from the service or services provided to that customer to that state. Receipts from sales 4 to all other customers are assigned as described in Example (x). 5 Example (xii). Advisor Corp., a corporation that provides investment advisory services. 6 provides these advisory services to Investment Co. Investment Co is a multistate business client 7 of Advisor Corp that uses Advisor Corp's services in connection with investment accounts that it 8 manages for individual clients, who are the ultimate beneficiaries of Advisor Corp's services. 9 Assume that Investment Co's individual clients are persons that are residents in numerous states, 10 which may or may not include Kentucky. Assuming that Advisor Corp knows that its agreement 11 with Investment Co is principally managed by Investment Co in Kentucky, receipts from the sale 12 of Advisor Corp's services are assigned to Kentucky. It is not relevant for purposes of the analysis 13 that the ultimate beneficiaries of Advisor Corp's services may be Investment Co's clients, who are residents of numerous states. 14 15 Example (xiii). Advisor Corp provides investment advisory services to Investment Fund LP, a 16 partnership that invests in securities and other assets. Assuming that Advisor Corp knows that its 17 agreement with Investment Fund LP is principally managed by Investment Fund LP in Kentucky. 18 receipts from the sale of Advisor Corp's services are assigned to Kentucky. Note that it is not 19 relevant for purposes of the analysis that the partners in Investment Fund LP are residents of 20 numerous states. 21 Example (xiv). Design Corp is a corporation based outside Kentucky that provides graphic 22 design and similar services in Kentucky and in neighboring states. Design Corp enters into a 23 contract at a location outside Kentucky with an individual customer to design fliers for the

- 1 customer. Assume that Design Corp does not know the individual customer's state of primary
- 2 residence and does not derive more than 5% of its receipts from sales of services from the
- 3 <u>individual customer. All of the design work is performed outside Kentucky.</u> Receipts from the
- 4 sales are in Kentucky if the customer's billing address is in Kentucky.
- 5 (11) License or Lease of Intangible Property. (a) 1. The receipts from the license of intangible
- 6 property are in this state if and to the extent the intangible is used in this state. In general, the term
- 7 "use" is construed to refer to the location of the taxpayer's market for the use of the intangible
- 8 property that is being licensed and is not to be construed to refer to the location of the property or
- 9 payroll of the taxpayer. The rules that apply to determine the location of the use of intangible
- 10 property in the context of several specific types of licensing transactions are set forth in subsection
- 11 (11)(b)-(f) of this section. For purposes of the rules set forth in this subsection, a lease of intangible
- 12 property is to be treated the same as a license of intangible property.
- 2. In general, a license of intangible property that conveys all substantial rights in that property
- 14 is treated as a sale of intangible property for purposes of this administrative regulation. Note,
- 15 however, that for purposes of subsection (11) and (12) of this section, a sale or exchange of
- 16 intangible property is treated as a license of that property where the receipts from the sale or
- 17 exchange derived from payments that are contingent on the productivity, use or disposition of the
- 18 property.
- 19 3. Intangible property licensed as part of the sale or lease of tangible property is treated under
- 20 Section 5 of this administrative regulation as the sale or lease of tangible property.
- 21 4. In any instance in which the taxpayer is not taxable in the state to which the receipts from
- 22 the license of intangible property are assigned, the receipts are excluded from the denominator of
- 23 the taxpayer's receipts factor.

5. Nothing in this administrative regulation shall be construed to allow or require inclusion of 1 2 receipts in the receipts factor that are not included in the definition of "receipts" pursuant to KRS 3 141.120(1)(e), or that are excluded from the numerator and the denominator of the receipts factor 4 pursuant to KRS 141.120(11)(a)(4)(b)iii. So, to the extent that the transfer of either a security or 5 business "goodwill" or similar intangible value, including, without limitation, "going concern value" or "workforce in place," may be characterized as a license or lease of intangible property, 6 receipts from such transaction shall be excluded from the numerator and the denominator of the 7 8 taxpayer's receipts factor. 9 (b) License of a Marketing Intangible. Where a license is granted for the right to use intangible 10 property in connection with the sale, lease, license, or other marketing of goods, services, or other items (i.e., a marketing intangible) to a consumer, the royalties or other licensing fees paid by the 11 12 licensee for that marketing intangible are assigned to this state to the extent that those fees are 13 attributable to the sale or other provision of goods, services, or other items purchased or otherwise 14 acquired by consumers or other ultimate customers in this state. Examples of a license of a 15 marketing intangible include, without limitation, the license of a service mark, trademark, or trade 16 name; certain copyrights; the license of a film, television or multimedia production or event for 17 commercial distribution; and a franchise agreement. In each of these instances, the license of the 18 marketing intangible is intended to promote consumer sales. In the case of the license of a 19 marketing intangible, where a taxpayer has actual evidence of the amount or proportion of its 20 receipts that is attributable to this state, it shall assign that amount or proportion to this state. In the 21 absence of actual evidence of the amount or proportion of the licensee's receipts that are derived 22 from consumers in this state, the portion of the licensing fee to be assigned to this state must be reasonably approximated by multiplying the total fee by a percentage that reflects the ratio of the 23

population of this state in the specific geographic area in which the licensee makes material use of the intangible property to regularly market its goods, services or other items relative to the total population in that area. If the license of a marketing intangible is for the right to use the intangible property in connection with sales or other transfers at wholesale rather than directly to retail customers, the portion of the licensing fee to be assigned to this state must be reasonably approximated by multiplying the total fee by a percentage that reflects the ratio of the population of this state in the specific geographic area in which the licensee's goods, services, or other items are ultimately and materially marketed using the intangible property relative to the total population of that area. Unless the taxpayer demonstrates that the marketing intangible is materially used in the marketing of items outside the United States, the fees from licensing those marketing intangible will be presumed to be derived from within the United States.

(c) License of a Production Intangible. If a license is granted for the right to use intangible property other than in connection with the sale, lease, license, or other marketing of goods, services, or other items, and the license is to be used in a production capacity (a "production intangible"), the licensing fees paid by the licensee for that right are assigned to this state to the extent that the use for which the fees are paid takes place in this state. Examples of a license of a production intangible include, without limitation, the license of a patent, a copyright, or trade secrets to be used in a manufacturing process, where the value of the intangible lies predominately in its use in that process. In the case of a license of a production intangible to a member other than a related member where the location of actual use is unknown, it is presumed that the use of the intangible property takes place in the state of the licensee's commercial domicile (where the licensee is a business) or the licensee's state of primary residence (where the licensee is an individual). If the department can reasonably establish that the actual use of intangible property

1 pursuant to a license of a production intangible takes place in part in this state, it is presumed that 2 the entire use is in this state except to the extent that the taxpayer can demonstrate that the actual 3 location of a portion of the use takes place outside this state. In the case of a license of a production intangible to a related member, the taxpayer must assign the receipts to where the intangible 4 5 property is actually used. 6 (d) License of a Broadcasting Intangible. Where a broadcaster grants a license to a broadcast customer for the right to use film programming, the licensing fees paid by the licensee for such 7 8 right are assigned to this state to the extent that the broadcast customer is located in this state. In 9 the case of business customers, the broadcast customer's location shall be determined using the broadcast customer's commercial domicile. In the case of individual customers, the broadcast 10 customer's location shall be determined using the address of the broadcast customer listed in the 11 12 broadcaster's records. 13 (e) License of a Mixed Intangible. If a license of intangible property includes both a license of a marketing intangible and a license of a production intangible (a "mixed intangible") and the fees 14 15 to be paid in each instance are separately and reasonably stated in the licensing contract, the 16 department will accept that separate statement for purposes of this administrative regulation. If a 17 license of intangible property includes both a license of a marketing intangible and a license of a 18 production intangible and the fees to be paid in each instance are not separately and reasonably 19 stated in the contract, it is presumed that the licensing fees are paid entirely for the license of the 20 marketing intangible except to the extent that the taxpayer or the department can reasonably 21 establish otherwise. 22 (f) License of Intangible Property where Substance of Transaction Resembles a Sale of Goods 23 or Services. 1. In some cases, the license of intangible property will resemble the sale of an

electronically-delivered good or service rather than the license of a marketing intangible or a 1 2 production intangible. In these cases, the receipts from the licensing transaction are assigned by 3 applying the rules set forth in subsection (9)(a) and (b) of this section, as if the transaction were a 4 service delivered to an individual or business customer or delivered electronically through an 5 individual or business customer, as applicable. Examples of transactions to be assigned under this 6 subsection include, without limitation, the license of database access, the license of access to 7 information, the license of digital goods and the license of certain software (e.g., where the 8 transaction is not the license of pre-written software that is treated as the sale of tangible personal 9 property. 2. Sublicenses. Pursuant to subsection (11)(f). of this section, the rules of subsection (9)(b) may apply where a taxpayer licenses intangible property to a customer that in turn sublicenses the intangible property to end users as if the transaction were a service delivered electronically through a customer to end users. In particular, the rules set forth in subsection (9)(b) that apply to services delivered electronically to a customer for purposes of resale and subsequent electronic delivery in substantially identical form to end users or other recipients may also apply with respect to licenses of intangible property for purposes of sublicense to end users. For this purpose, the intangible property sublicensed to an end user shall not fail to be substantially identical to the property that was licensed to the sublicensor merely because the sublicense transfers a reduced bundle of rights with respect to that property (e.g., because the sublicensee's rights are limited to its own use of the property and do not include the ability to grant a further sublicense), or because that property is bundled with additional services or items of property. 3. Examples. In these examples, unless otherwise stated, assume that the taxpayer is taxable in each state to which its receipts would be assigned so that there is no requirement in these

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1 examples that the receipts must be eliminated from the denominator of the taxpayer's receipts 2 factor. Also assume that the customer is not a related member. 3 Example (i). Crayon Corp and Dealer Co enter into a license contract under which Dealer Co 4 as licensee is permitted to use trademarks that are owned by Crayon Corp in connection with 5 Dealer Co's sale of certain products to retail customers. Under the contract, Dealer Co is required 6 to pay Crayon Corp a licensing fee that is a fixed percentage of the total volume of monthly sales 7 made by Dealer Co of products using the Crayon Corp trademarks. Under the contract, Dealer Co 8 is permitted to sell the products at multiple store locations, including store locations that are both 9 within and without Kentucky. Further, the licensing fees that are paid by Dealer Co are broken out 10 on a per- store basis. The licensing fees paid to Crayon Corp by Dealer Co represent fees from the 11 license of a marketing intangible. The portion of the fees to be assigned to Kentucky are 12 determined by multiplying the fees by a percentage that reflects the ratio of Dealer Co's receipts 13 that are derived from its Kentucky stores relative to Dealer Co's total receipts. 14 Example (ii). Network Corp is a broadcaster that licenses rights to its film programming to 15 both platform distribution companies and individual customers. Platform distribution companies 16 pay licensing fees to Network Corp for the rights to distribute Network Corp's film programming 17 to the platform distribution companies' customers. Network Corp's individual customers pay 18 access fees to Network Corp for the right to directly access and view Network Corp's film 19 programming. Network Corp's receipts from each platform distribution company will be assigned 20 to Kentucky if the broadcast customer's commercial domicile is in Kentucky. Network Corp's 21 receipts from each individual broadcast customer will be assigned to Kentucky if the address of

Example (iii). Moniker Corp enters into a license contract with Wholesale Co. Pursuant to the

the broadcast customer\_listed in the broadcaster's records is in Kentucky.

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contract Wholesale Co is granted the right to use trademarks owned by Moniker Corp to brand 1 2 sports equipment that is to be manufactured by Wholesale Co or an unrelated entity, and to sell the 3 manufactured equipment to unrelated companies that will ultimately market the equipment to 4 consumers in a specific geographic region, including a foreign country. The license agreement confers a license of a marketing intangible, even though the trademarks in question will be affixed 5 6 to property to be manufactured. In addition, the license of the marketing intangible is for the right to use the intangible property in connection with sales to be made at wholesale rather than directly 7 8 to retail customers. The component of the licensing fee that constitutes the Kentucky receipts of 9 Moniker Corp is determined by multiplying the amount of the fee by a percentage that reflects the ratio of the Kentucky population in the specific geographic region relative to the total population 10 in that region. If Moniker Corp is able to reasonably establish that the marketing intangible was materially used throughout a foreign country, then the population of that country will be included in the population ratio calculation. However, if Moniker Corp is unable to reasonably establish that the marketing intangible was materially used in the foreign country in areas outside a particular major city; then none of the foreign country's population beyond the population of the major city is include in the population ratio calculation. If Moniker Corp is not taxable in any state (including a foreign country) in which Wholesale Co's ultimate consumers are located, the receipts that would be assigned to that state are excluded from the denominator of Moniker Corp's receipts factor. Example (iv). Formula, Inc and Appliance Co enter into a license contract under which Appliance Co is permitted to use a patent owned by Formula, Inc to manufacture appliances. The license contract specifies that Appliance Co is to pay Formula, Inc a royalty that is a fixed percentage of the gross receipts from the products that are later sold. The contract does not specify any other fees. The appliances are both manufactured and sold in Kentucky and several other

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states. Assume the licensing fees are paid for the license of a production intangible, even though the royalty is to be paid based upon the sales of a manufactured product (i.e., the license is not one that includes a marketing intangible). Because the department can reasonably establish that the actual use of the intangible property takes place in part in Kentucky, the royalty is assigned based to the location of that use rather than to location of the licensee's commercial domicile. It is presumed that the entire use is in Kentucky except to the extent that the taxpayer can demonstrate that the actual location of some or all of the use takes place outside Kentucky. Assuming that Formula, Inc can demonstrate the percentage of manufacturing that takes place in Kentucky using the patent relative to the manufacturing in other states, that percentage of the total licensing fee paid to Formula, Inc under the contract will constitute Formula, Inc's Kentucky receipts. Example (v). Axel Corp enters into a license agreement with Biker Co in which Biker Co is granted the right to produce motor scooters using patented technology owned by Axel Corp, and also to sell the scooters by marketing the fact that the scooters were manufactured using the special technology. The contract is a license of both a marketing and production intangible, i.e., a mixed intangible. The scooters are manufactured outside Kentucky. Assume that Axel Corp lacks actual information regarding the proportion of Biker Co.'s receipts that are derived from Kentucky customers. Also assume that Biker Co is granted the right to sell the scooters in a U.S. geographic region in which the Kentucky population constitutes 25% of the total population during the period in question. The licensing contract requires an upfront licensing fee to be paid by Biker Co to Axel Corp and does not specify what percentage of the fee derives from Biker Co's right to use Axel Corp's patented technology. Because the fees for the license of the marketing and production intangible are not separately and reasonably stated in the contract, it is presumed that the licensing fees are paid entirely for the license of a marketing intangible, unless either the taxpayer or the

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1 department reasonably establishes otherwise. Assuming that neither member establishes 2 otherwise, 25% of the licensing fee constitutes Kentucky receipts. 3 Example (vi). Same facts as Example (v), except that the license contract specifies separate 4 fees to be paid for the right to produce the motor scooters and for the right to sell the scooters by 5 marketing the fact that the scooters were manufactured using the special technology. The licensing 6 contract constitutes both the license of a marketing intangible and the license of a production 7 intangible. Assuming that the separately stated fees are reasonable, the department will: (1) assign 8 no part of the licensing fee paid for the production intangible to Kentucky, and (2) assign 25% of 9 the licensing fee paid for the marketing intangible to Kentucky. 10 Example (vii). Better Burger Corp, which is based outside Kentucky, enters into franchise 11 contracts with franchisees that agree to operate Better Burger restaurants as franchisees in various 12 states. Several of the Better Burger Corp franchises are in Kentucky. In each case, the franchise 13 contract between the individual and Better Burger provides that the franchisee is to pay Better 14 Burger Corp an upfront fee for the receipt of the franchise and monthly franchise fees, which cover, 15 among other things, the right to use the Better Burger name and service marks, food processes and 16 cooking know-how, as well as fees for management services. The upfront fees for the receipt of 17 the Kentucky franchises constitute fees paid for the licensing of a marketing intangible. These fees 18 constitute Kentucky receipts because the franchises are for the right to make Kentucky sales. The 19 monthly franchise fees paid by Kentucky franchisees constitute fees paid for (1) the license of 20 marketing intangibles (the Better Burger name and service marks), (2) the license of production 21 intangibles (food processes and know-how), and (3) personal services (management fees). The 22 fees paid for the license of the marketing intangibles and the production intangibles constitute 23 Kentucky receipts because in each case the use of the intangibles is to take place in Kentucky. The

1 fees paid for the personal services are to be assigned pursuant to this section.

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Example (viii). Online Corp, a corporation based outside Kentucky, licenses an information database through the means of the Internet to individual customers that are resident in Kentucky and in other states. These customers access Online Corp's information database primarily in their states of residence, and sometimes, while traveling, in other states. The license is a license of intangible property that resembles a sale of goods or services and are assigned in accordance with subsection (11)(f) of this section. If Online Corp can determine or reasonably approximate the state or states where its database is accessed, it must do so. Assuming that Online Corp cannot determine or reasonably approximate the location where its database is accessed, Online Corp must assign the receipts made to the individual customers using the customers' billing addresses to the extent known. Assume for purposes of this example that Online Corp knows the billing address for each of its customers. In this case, Online Corp's receipts from sales made to its individual customers are in Kentucky in any case in which the customer's billing address is in Kentucky. Example (ix). Net Corp, a corporation based outside Kentucky, licenses an information database through the means of the Internet to a business customer, Business Corp, a company with offices in Kentucky and two neighboring states. The license is a license of intangible property that resembles a sale of goods or services and are assigned in accordance with subsection (11)(f) of this section. Assume that Net Corp cannot determine where its database is accessed but reasonably approximates that 75% of Business Corp's database access took place in Kentucky, and 25% of Business Corp's database access took place in other states. In that case, 75% of the receipts from database access is in Kentucky. Assume alternatively that Net Corp lacks sufficient information regarding the location where its database is accessed to reasonably approximate the location. Under these circumstances, if Net Corp derives 5% or less of its receipts from database access

1 from Business Corp, Net Corp must assign the receipts under Section 5(9)(b) of this administrative 2 regulation to the state where Business Corp principally managed the contract, or if that state is not 3 reasonably determinable to the state where Business Corp placed the order for the services, or if 4 that state is not reasonably determinable to the state of Business Corp's billing address. If Net Corp 5 derives more than 5% of its receipts from database access from Business Corp, Net Corp is 6 required to identify the state in which its contract of sale is principally managed by Business Corp. 7 and must assign the receipts to that state. 8 Example (x). Net Corp, a corporation based outside Kentucky, licenses an information 9 database through the means of the Internet to more than 250 individual and business customers in 10 Kentucky and in other states. The license is a license of intangible property that resembles a sale 11 of goods or services and receipts from that license are assigned in accordance with Section 5(11)(f) 12 of this administrative regulation. Assume that Net Corp cannot determine or reasonably 13 approximate the location where its information database is accessed. Also assume that Net Corp 14 does not derive more than 5% of its receipts from sales of database access from any single 15 customer. Net Corp may apply the safe harbor stated in Section 5(9)(a)2.d. of this administrative 16 regulation, and may assign its receipts to a state or states using each customer's billing address. If 17 Net Corp is not taxable in one or more states to which some of its receipts would be otherwise 18 assigned, it must exclude those receipts from the denominator of its receipts factor. 19 Example (xi). Web Corp, a corporation based outside of Kentucky, licenses an Internet-based 20 information database to business customers who then sublicense the database to individual end 21 users that are resident in Kentucky and in other states. These end users access Web Corp's information database primarily in their states of residence, and sometimes, while traveling, in other 22 23 states. Web Corp's license of the database to its customers includes the right to sublicense the

database to end users, while the sublicenses provide that the rights to access and use the database are limited to the end users' own use and prohibit the individual end users from further sublicensing the database. Web Corp receives a fee from each customer based upon the number of sublicenses issued to end users. The license is a license of intangible property that resembles a sale of goods or services and are assigned by applying the rules set forth in Section 5(9)(b) of this administrative regulation. If Web Corp can determine or reasonably approximate the state or states where its database is accessed by end users, it must do so. Assuming that Web Corp lacks sufficient information from which it can determine or reasonably approximate the location where its database is accessed by end users. Web Corp must approximate the extent to which its database is accessed in Kentucky using a percentage that represents the ratio of the Kentucky population in the specific geographic area in which Web Corp's customer sublicenses the database access relative to the total population in that area. (12) Sale of Intangible Property. (a) Assignment of Receipts. The assignment of receipts to a state or states in the instance of a sale or exchange of intangible property depends upon the nature of the intangible property sold. For purposes of this subsection, a sale or exchange of intangible property includes a license of that property where the transaction is treated for tax purposes as a sale of all substantial rights in the property and the receipts from transaction are not contingent on the productivity, use or disposition of the property. For the rules that apply where the consideration for the transfer of rights is contingent on the productivity, use or disposition of the property, see KRS 141.120(11)(a)(4)(b)ii. 1. Contract Right or Government License that Authorizes Business Activity in Specific Geographic Area. In the case of a sale or exchange of intangible property where the property sold or exchanged is a contract right, government license or similar intangible property that authorizes

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the holder to conduct a business activity in a specific geographic area, the receipts from the sale are assigned to a state if and to the extent that the intangible property is used or is authorized to be used within the state. If the intangible property is used or may be used only in Kentucky, the taxpayer shall assign the receipts from the sale to this state. If the intangible property is used or is authorized to be used in this state and one or more other states, the taxpayer shall assign the receipts from the sale to this state to the extent that the intangible property is used in or authorized for use in this state, through the means of a reasonable approximation. 2. Sale that Resembles a License (Receipts are Contingent on Productivity, Use or Disposition of the Intangible Property). In the case of a sale or exchange of intangible property where the receipts from the sale or exchange are contingent on the productivity, use or disposition of the property, the receipts from the sale are assigned by applying the rules set forth in subsection (11) of this section (pertaining to the license or lease of intangible property). 3. Sale that Resembles a Sale of Goods and Services. In the case of a sale or exchange of intangible property where the substance of the transaction resembles a sale of goods or services and where the receipts from the sale or exchange do not derive from payments contingent on the productivity, use or disposition of the property, the receipts from the sale are assigned by applying the rules set forth in subsection (11)(f) of this section (relating to licenses of intangible property that resemble sales of goods and services). Examples of these transactions include those that are analogous to the license transactions cited as examples in subsection (11)(f)3. of this section. 4. Excluded Receipts. Receipts from the sale of intangible property are not included in the receipts factor in any case in which the sale does not give rise to receipts within the meaning of KRS 141.120(1)(e). In addition, pursuant to KRS 141.120(11)(a)(4)(b)(iii) receipts from the sale of intangible property are excluded from the numerator and the denominator of the taxpayer's

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1 receipts factor if the receipts are not referenced in KRS 141.120(11)(a)(4)(b)(i) or KRS 2 141.120(11)(a)(4)(b)(ii). The sale of intangible property that is excluded from the numerator and 3 denominator of the taxpayer's receipts factor under KRS 141.120(11)(a)(4)(b)(iii) includes, 4 without limitation, the sale of a partnership interest, the sale of business "goodwill," the sale of an 5 agreement not to compete, or similar intangible value. Also, in any instance in which, the state to 6 which the receipts from a sale is to be assigned can be determined or reasonably approximated, 7 but where the taxpayer is not taxable in such state, the receipts that would otherwise be assigned 8 to such state shall be excluded from the denominator of the taxpayer's receipts factor. 9 5. Examples. In these examples, unless otherwise stated, assume that the taxpayer is taxable 10 in each state to which some of its receipts would be assigned, so that there is no requirement in 11 these examples that the receipts to other states must be excluded from the taxpayer's denominator 12 pursuant to subsection (11)(a) of this section and KRS 141.120(11)(c). 13 Example (i). Airline Corp., a corporation based outside Kentucky, sells its rights to use several 14 gates at an airport located in Kentucky to Buyer Corp, a corporation that is based outside Kentucky. 15 The contract of sale is negotiated and signed outside of Kentucky. The receipts from the sale are 16 in Kentucky because the intangible property sold is a contract right that authorizes the holder to 17 conduct a business activity solely in Kentucky. 18 Example (ii). Wireless Corp, a corporation based outside Kentucky, sells a license issued by 19 the Federal Communications Commission (FCC) to operate wireless telecommunications services 20 in a designated area in Kentucky to Buyer Corp, a corporation that is based outside Kentucky. The 21 contract of sale is negotiated and signed outside of Kentucky. The receipts from the sale are in 22 Kentucky because the intangible property sold is a government license that authorizes the holder 23 to conduct business activity solely in Kentucky.

1 Example (iii). Same facts as in Example (ii) except that Wireless Corp sells to Buyer Corp an 2 FCC license to operate wireless telecommunications services in a designated area in Kentucky and 3 an adjacent state. Wireless Corp must attempt to reasonably approximate the extent to which the 4 intangible property is used in or may be used in Kentucky. For purposes of making this reasonable 5 approximation, Wireless Corp may rely upon credible data that identifies the percentage of persons 6 that use wireless telecommunications in the two states covered by the license. 7 Example (iv). Same facts as in Example (iii) except that Wireless Corp is not taxable in the 8 adjacent state in which the FCC license authorizes it to operate wireless telecommunications 9 services. The receipts paid to Wireless Corp that would be assigned to the adjacent state must be 10 excluded from the denominator of Wireless Corp's receipts factor. 11 Example (v). Sports League Corp., a corporation that is based outside Kentucky, sells the rights 12 to broadcast the sporting events played by the teams in its league in all 50 U.S. states to Network 13 Corp. Although the games played by Sports League Corp will be broadcast in all 50 states, the 14 games are of greater interest in the southeast region of the country, including Kentucky. Because 15 the intangible property sold is a contract right that authorizes the holder to conduct a business 16 activity in a specified geographic area, Sports League Corp must attempt to reasonably 17 approximate the extent to which the intangible property is used in or may be used in Kentucky. 18 For purposes of making this reasonable approximation, Sports League Corp may rely upon 19 audience measurement information that identifies the percentage of the audience for its sporting 20 events in Kentucky and the other states. 21 Example (vi). Same facts as in Example (v), except that Sports League Corp is not taxable in 22 one state. The receipts paid to Sports League Corp that would be assigned to that state must be 23 excluded from the denominator of Sports League Corp's receipts factor.

1 Example (vii). Inventor Corp, a corporation that is based outside Kentucky, sells patented 2 technology that it has developed to Buyer Corp, a business customer that is based in Kentucky. 3 Assume that the sale is not one in which the receipts derive from payments that are contingent on 4 the productivity, use, or disposition of the property. Inventor Corp understands that Buyer Corp is 5 likely to use the patented technology in Kentucky, but the patented technology can be used 6 anywhere (i.e., the rights sold are not rights that authorize the holder to conduct a business activity 7 in a specific geographic area). The receipts from the sale of the patented technology are excluded 8 from the numerator and denominator of Inventor Corp's receipts factor. 9 (13) Special Rules. (a) Software Transactions. A license or sale of pre-written software for 10 purposes other than commercial reproduction (or other exploitation of the intellectual property 11 rights) transferred on a tangible medium is treated as the sale of tangible personal property, rather 12 than as either the license or sale of intangible property or the performance of a service. In these 13 cases, the receipts are in this state as determined under the rules for the sale of tangible personal 14 property set forth under KRS 141.120(10) and related administrative regulations. In all other cases, 15 the receipts from a license or sale of software are to be assigned to this state as determined 16 otherwise under this administrative regulation. (e.g., depending on the facts, as the development 17 and sale of custom software, see subsection (8) of this section, as a license of a marketing 18 intangible, see subsection (11)(b) of this section, as a license of a production intangible, see 19 subsection (11)(c) of this section, as a license of intangible property where the substance of the 20 transaction resembles a sale of goods or services, see subsection (11)(f) of this section, or as a sale 21 of intangible property, see subsection (12) of this section. 22 (b) Sales or Licenses of Digital Goods or Services. 1. In the case of a sale or license of digital 23 goods or services, including, among other things, the sale of various video, audio, and software

- 1 products, or similar transactions, the receipts from the sale or license are assigned by applying the
- 2 same rules as are set forth in subsection (9)(a) and (b) or subsection 10(c)(5) of this section, as if
- 3 the transaction were a service delivered to an individual or business customer or delivered through
- 4 or on behalf of an individual or business customer. For purposes of the analysis, it is not relevant
- 5 what the terms of the contractual relationship are or whether the sale or license might be
- 6 characterized, depending upon the particular facts, as, for example, the sale or license of intangible
- 7 property or the performance of a service.
- 8 2. Providers of communication services, cable service, and Internet access. Providers, as
- 9 defined by KRS 141.121(1)(e), shall apportion income to this state using a three (3) factor formula
- 10 <u>as provided in KRS 141.901 pursuant to KRS 141.121(3).</u>
- 11 Section 6. Special Rules: Receipts Factor. The following special rules are established in respect
- 12 to the receipts factor of the apportionment formula:
- 13 (1) Bargeline. Bargelines shall determine receipts in this state by multiplying total
- 14 transportation revenues by a fraction, the numerator of which is miles operated in this state and
- 15 the denominator of which is total miles operated for the taxable year. Miles operated in this state
- shall be fifty percent (50%) of the miles operated on the Ohio River, the Big Sandy River, and the
- 17 <u>Mississippi\_River adjacent to this state's shoreline plus all miles operated on other inland</u>
- waterways within this state. A "mile operated" shall mean the movement of a barge, tug, or other
- 19 watercraft one (1) mile.
- 20 (2) Busline. Buslines shall determine receipts in this state by multiplying total transportation
- 21 revenues by a fraction, the numerator of which is miles operated in this state and the denominator
- of which is total miles operated for the taxable year.
- 23 (3) Passenger airline. Pursuant to KRS 141.121(2)(b)(1), passenger airlines, as defined by KRS

- 1 141.121(1)(d), shall determine receipts in this state by multiplying total transportation revenues by
- 2 a fraction, the numerator of which is Kentucky revenue passenger miles in this state and the
- 3 denominator of which is total revenue passenger miles for the taxable year. The term "Kentucky
- 4 revenue passenger mile" is defined by KRS 141.121(1)(c), and the term "revenue passenger mile"
- 5 <u>is defined by KRS 141.121(1)(g).</u>
- 6 (4) Pipeline. Pipeline companies shall determine receipts in this state by multiplying total
- 7 operating revenues by a fraction, the numerator of which is barrel miles transported in this state
- 8 and the denominator of which is total barrel miles transported for the taxable year. The term "barrel
- 9 mile" shall mean the transportation of one barrel of liquid or gas one (1) mile.
- 10 (5) Public service company. Public service companies, as defined by KRS 141.0401(6)(i), shall
- 11 <u>allocate and apportion net income in accordance with KRS 141.121(5).</u>
- 12 (6) Qualified air freight forwarder. Pursuant to KRS 141.121(2)(b)(2), qualified air freight
- 13 forwarders, as defined by KRS 141.121(1)(f), shall determine receipts in this state by multiplying
- 14 total freight forwarding revenues by a fraction, the numerator of which is miles operated in this
- 15 state and the denominator of which is total miles operated by the affiliated airline for the taxable
- 16 year. The term "affiliated airline" is defined by KRS 141.121(1)(a).
- 17 (7) Railroad. Railroads shall determine receipts in this state by multiplying total transportation
- 18 revenues by a fraction, the numerator of which is revenue car miles in this state and the
- 19 denominator of which is total revenue car miles for the taxable year. The term "revenue car mile"
- 20 <u>shall mean the movement of a loaded railcar one (1) mile.</u>
- 21 (8) Regulated investment company. Regulated investment companies shall apportion income
- 22 pursuant to KRS 141.120 and this administrative regulation; provided, however, that a regulated
- 23 investment company may elect an alternative method for determining receipts pursuant to KRS

- 1 <u>141.121(4)(b).</u>
- 2 (9) Securities brokerage services. Securities brokers operating within certain Kentucky
- 3 Enterprises Zones defined by KRS 141.121(4)(c), shall apportion income pursuant to KRS 141.120
- 4 and this administrative regulation provided, however, that a securities broker so defined may elect
- 5 an alternative method for determining receipts pursuant to KRS 141.121(4)(c).
- 6 (10) Truckline. Trucklines shall determine receipts in this state by multiplying total
- 7 <u>transportation revenues by a fraction, the numerator of which is miles operated in this state and</u>
- 8 the denominator of which is total miles operated for the taxable year.
- 9 [Definition. (1) "Gross-receipts" means-the-total-amount-of-consideration, including-eash,
- 10 credit, property, and services, paid for the sale, lease, rental, or use of property.
- 11 Section 2. The following-shall-be examples of activities that result in the assignments of gross
- 12 receipts to Kentucky and shall be included in the numerator described in KRS 141.120(8)(c), if
- 13 the receipts-are-business-income:
- 14 (1) The sale, lease, rental, or other-use of tangible personal property in this state;
- 15 (2) The sale of real property located in Kentucky;
- 16 (3) The lease, rental-or-other use of real-property located in Kentucky;
- 17 (4) The-provision-of-services-performed-entirely in Kentucky during the tax period;
- 18 (5) The provision of services performed within and without Kentucky during the tax-period;
- 19 (6) Intangible property received-by-a-business with a commercial domicile in Kentucky;
- 20 (7) Intangible property, if the intangible has acquired a Kentucky business situs;
- 21 (8) Franchise fees received from a-franchisee located in-Kentucky; and
- 22 (9) The distributive share of net income received from a general partnership that is required to
- 23 file a Kentucky income-tax-return under the provisions of KRS 141.206.

- 1 Section-3: Assignment of Sales to Kentucky. (1) Sales of real or-tangible-personal-property
- 2 shall be assigned to Kentucky if the property is in Kentucky or is shipped or delivered to a
- 3 purchaser-in-Kentucky.
- 4 (2) Sales of goods destined for delivery outside of Kentucky shall not be assigned to Kentucky,
- 5 irrespective of method of shipment-or-delivery.
- 6 (3)-Sales of tangible personal property to the U.S. Government shall be assigned to Kentucky
- 7 if the property-is-shipped from Kentucky.
- 8 (4) Receipts-from intangibles shall be assigned to Kentucky if the corporation's commercial
- 9 domicile-is-in Kentucky or the intangible-has acquired a Kentucky business-situs.-Examples-of
- 10 receipts from intangibles-which-are-deemed to have acquired a Kentucky-business situs shall-be
- 11 franchise-fees-from a franchisee located in Kentucky and-a-corporation's Kentucky distributive
- 12 share of net income from a general-partnership doing business in Kentucky.
- 13 (5) Rents or-royalties from real or tangible personal property-shall-be assigned to Kentucky if
- 14 the-property-is located in Kentucky or in the case of mobile-property the rent is assigned to
- 15 Kentucky, if the lessee's base of operations for the property is in Kentucky.
- 16 (6)-Receipts from the performance of services shall be assigned to Kentucky if the services are
- 17 performed-entirely-in-Kentucky, or the services are performed-both within and without Kentucky
- 18 but a greater portion is performed in Kentucky than in any other state based on cost of performance.
- 19 (7) If the corporation has income from a general partnership, the distributive share income shall
- 20 be included in the sales factor. The denominator-shall-include the total distributive share; the
- 21 numerator shall include the amount of the distributive share apportioned to Kentucky pursuant-to
- 22 KRS-141.206(9).
- 23 Section 4.(1) Receipts from intangible property shall be assigned to Kentucky, regardless of

- 1 the corporation's or general partnership's commercial domicile, if possession and control of the
- 2 intangible-personal property-is-localized in connection with a trade or business, creating-business
- 3 situs with Kentucky, so that substantial use or value attaches to-the-intangible property in
- 4 Kentucky.
- 5 (2) In determining if possession and control is localized in connection with a trade or business,
- 6 the following factors shall be considered:
- 7 (a) The use of the intangible property-in the continuous-course of the trade-or-business in
- 8 Kentucky;
- 9 (b) The-permanency of the-location of the intangible property in Kentucky;
- 10 (c) The independent control and management of the intangible property in Kentucky;
- 11 (d)-The possession and control of the intangible property in Kentucky by an independent local
- 12 agent for the purpose of transacting a permanent business; and
- 13 (e) The establishment or use of the intangible property in Kentucky in a manner that attaches
- 14 substantial use and value of the intangible property to the Kentucky trade or business.
- 15 Section 5. This-administrative regulation-shall-apply to tax periods-beginning on or after
- 16 January 1, 2005.

103 KAR 16:270

APPROVED:

DANIEL BORK, COMMISSIONER
Department of Revenue
Finance and Administration Cabinet

///3//8 DATE APPROVED BY AGENCY

## PUBLIC HEARING AND PUBLIC COMMENT PERIOD

A public hearing on this administrative regulation shall be held on December 21, 2018, at 10:00 a.m. in Room 8A, State Office Building, Frankfort KY 40601. Individuals interested in being heard at this hearing shall notify this agency in writing by five (5) workdays prior to the hearing, of their intent to attend. If no notification of intent to attend the hearing is received by that date, the hearing may be cancelled. This hearing is open to the public. Any person who wishes to be heard will be given an opportunity to comment on the proposed administrative regulation. A transcript of the public hearing will not be made unless a written request for a transcript is made. If you do not wish to be heard at the public hearing, you may submit written comments on the proposed administrative regulation. Written comments shall be accepted through December 31, 2018. Send written notification of intent to be heard at the public hearing or written comments on the proposed administrative regulation to the contact person.

CONTACT PERSON: Todd Renner, Executive Director, Office of Tax Policy and Regulation, Department of Revenue, 501 High Street, Station 1, Frankfort, Kentucky, 40601, (502) 782-6081 (telephone), (502) 564-3875(fax), Todd.Renner@ky.gov(email).

## REGULATORY IMPACT ANALYSIS AND TIERING STATEMENT

Regulation Number: 103 KAR 16:270 Contact Person: Todd Renner

Phone Number: (502) 782-6081 Email: <u>Todd.Renner@ky.gov(email)</u>

(1) Provide a brief summary of:

- (a) What this administrative regulation does: HB 487 implementing a significant change in the way corporations that delivered services to Kentucky are taxed. The Commonwealth moved from a "cost of performance" to a "market-based" standard for determining what services should be apportioned to the Commonwealth. LRC utilized a Multi-State Tax Commission (MTC) model regulation when drafting HB 487, and this administrative regulation uses the MTC model regulations as its foundation. This administrative regulation provides guidance to taxpayers to determine what services are considered sourced in Kentucky under the "market-based" sourcing rules for use in the single receipts factor apportionment calculations.
- (b) The necessity of this administrative regulation: There are myriad different ways to determine how property and services are delivered to the market in Kentucky. This administrative regulation sets forth uniform methods for determining when property and services are sold, marketed, and delivered to customers in Kentucky. It also provides guidance for non-traditional industries for determining receipts in Kentucky based on market-related concepts (e.g., bargelines, railroads, etc.).
- (c) How this administrative regulation conforms to the content of the authorizing statutes: This administrative regulation provides guidance for the significant changes HB 487 made to KRS 141.120(11) related to the marketing of services and other intangible property. The changes to statute require companies to apportion those receipts to Kentucky based on whether they are marketed in the Commonwealth. This administrative regulation expands guidance for determining what is "marketed."
- (d) How this administrative regulation currently assists or will assist in the effective administration of the statutes: This administrative regulation provides the guidelines necessary to comply with the requirements of the statute.
- (2) If this is an amendment to an existing administrative regulation, provide a brief summary of:
  - (a) How the amendment will change this existing administrative regulation: See (1)(a).
  - (b) The necessity of the amendment to this administrative regulation: See (1)(b).
  - (c) How the amendment conforms to the content of the authorizing statutes: See (1)(c).
  - (d) How the amendment will assist in the effective administration of the statues: See (1)(d).
- (3) List the type and number of individuals, businesses, organizations, or state and local governments affected by this administrative regulation: Any multi-state corporation with apportionable income in Kentucky will be affected by this administrative regulation. There are approximately 200,000 corporate returns filed annually in the state.
- (4) Provide an analysis of how the entities identified in question (3) will be impacted by either the implementation of this administrative regulation, if new, or by the change, if it is an amendment, including:

- (a) List the actions that each of the regulated entities identified in question (3) will have to take to comply with this administrative regulation or amendment: Taxpayers are required to evaluate the nature of their receipts in the Commonwealth and may be required to change the apportionment of those receipts if they are marketed in Kentucky.
- (b) In complying with this administrative regulation or amendment, how much will it cost each of the entities identified in question (3): Compliance costs are not readily available. However, multi-state taxpayers currently comply with market-based receipts sourcing in many other states, so they are familiar with the concept and have systems in place to comply.
- (c) As a result of compliance, what benefits will accrue to the entities identified in question (3): Taxpayers that perform services in Kentucky and generate receipts for those services outside Kentucky will benefit from the elimination of the "cost of performance" standard and the adoption of the "market-based" standard for sourcing those receipts.
- (5) Provide an estimate of how much it will cost to implement this administrative regulation:
- (a) Initially: There are no new costs are associated with this administrative regulation. Current department staff and resources will be used to implement this administrative regulation.
  - (b) On a continuing basis: None.
- (6) What is the source of the funding to be used for the implementation and enforcement of this administrative regulation: Currently budgeted department funding and staff will be utilized to implement this administrative regulation.
- (7) Provide an assessment of whether an increase in fees or funding will be necessary to implement this administrative regulation, if new, or by the change, if it is an amendment: No increase in fees or funding will be necessary.
- (8) State whether or not this administrative regulation establishes any fees or directly or indirectly increases any fees: No fees are established or increased by this administrative regulation.
- (9) TIERING: Is tiering applied? Tiering was not applied to this administrative regulation. All taxpayers who fall under the provisions of this administrative regulation will be treated equally.

## FISCAL NOTE ON STATE OR LOCAL GOVERNMENT

Regulation Number: 103 KAR 16:270

Contact Person: Todd Renner Phone Number: (502) 782-6081 Email: <u>Todd.Renner@ky.gov(email)</u>

- 1. What units, parts or divisions of state or local government (including cities, counties, fire departments, or school districts) will be impacted by this administrative regulation? The Finance and Administration Cabinet, Department of Revenue, will be impacted.
- 2. Identify each state or federal statute or federal regulation that requires or authorizes the action taken by the administrative regulation. KRS 131.130(1), 141.018, and 141.120.
- 3. Estimate the effect of this administrative regulation on the expenditures and revenues of a state or local government agency (including cities, counties, fire departments, or school districts) for the first full year the administrative regulation is to be in effect. There will be no effect on expenditures and revenues for state and local government agencies as a result of the changes to this administrative regulation.
- (a) How much revenue will this administrative regulation generate for the state or local government (including cities, counties, fire departments, or school districts) for the first year? None.
- (b) How much revenue will this administrative regulation generate for the state or local government (including cities, counties, fire departments, or school districts) for subsequent years? None.
  - (c) How much will it cost to administer this program for the first year? None.
  - (d) How much will it cost to administer this program for subsequent years? None.

Note: If specific dollar estimates cannot be determined, provide a brief narrative to explain the fiscal impact of the administrative regulation.

Revenues (+/-): \$0 Expenditures (+/-): \$0

Other Explanation: Not Applicable

## FISCAL NOTE ON STATE OR LOCAL GOVERNMENT

Regulation Number: 103 KAR 16:270

Contact Person: Todd Renner Phone Number: (502) 782-6081 Email: <u>Todd.Renner@ky.gov(email)</u>

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  - (d) How much will it cost to administer this program for subsequent years? None.

Note: If specific dollar estimates cannot be determined, provide a brief narrative to explain the fiscal impact of the administrative regulation.

Revenues (+/-): \$0 Expenditures (+/-): \$0

Other Explanation: Not Applicable